### LEGISLATURE OF NEBRASKA

#### ONE HUNDRED FIRST LEGISLATURE

SECOND SESSION

# **LEGISLATIVE BILL 974**

Introduced by Avery, 28.

Read first time January 19, 2010

Committee: Education

## A BILL

1	FOR AN ACT relating to learning communities; to amend sections
2	77-3442 and 79-2111, Reissue Revised Statutes of
3	Nebraska, and section 79-2104, Revised Statutes
4	Supplement, 2009; to change provisions relating to use
5	of a tax levy as prescribed; to harmonize provisions;
6	to repeal the original sections; and to declare an
7	emergency.

8 Be it enacted by the people of the State of Nebraska,

-1-

Section 1. Section 77-3442, Reissue Revised Statutes of
 Nebraska, is amended to read:

LB 974

3 77-3442 (1) Property tax levies for the support of local
4 governments for fiscal years beginning on or after July 1, 1998,
5 shall be limited to the amounts set forth in this section except as
6 provided in section 77-3444.

7 (2)(a) Except as provided in subdivision (2)(e) of this 8 section, school districts and multiple-district school systems, 9 except learning communities and school districts that are members 10 of learning communities, may levy a maximum levy of one dollar and 11 five cents per one hundred dollars of taxable valuation of property 12 subject to the levy.

(b) For each fiscal year, learning communities may levy a maximum levy for the general fund budgets of member school districts of ninety-five cents per one hundred dollars of taxable valuation of property subject to the levy. The proceeds from the levy pursuant to this subdivision shall be distributed pursuant to section 79-1073.

(c) Except as provided in subdivision (2)(e) of this section, for each fiscal year, school districts that are members of learning communities may levy for purposes of such districts' general fund budget and special building funds a maximum combined levy of the difference of one dollar and five cents on each one hundred dollars of taxable property subject to the levy minus the learning community levies pursuant to subdivisions (2)(b) and

-2-

1 (2)(g) of this section for such learning community.

2 (d) Excluded from the limitations in subdivisions (2)(a) 3 (2) (c) of this section are amounts levied to pay for and sums agreed to be paid by a school district to certificated 4 5 employees in exchange for a voluntary termination of employment 6 and amounts levied to pay for special building funds and sinking 7 funds established for projects commenced prior to April 1, 1996, 8 for construction, expansion, or alteration of school district buildings. For purposes of this subsection, commenced means any 9 10 action taken by the school board on the record which commits 11 the board to expend district funds in planning, constructing, or 12 carrying out the project.

13 (e) Federal aid school districts may exceed the maximum levy prescribed by subdivision (2)(a) or (2)(c) of this section 14 15 only to the extent necessary to qualify to receive federal aid 16 pursuant to Title VIII of Public Law 103-382, as such title existed on September 1, 2001. For purposes of this subdivision, federal 17 18 aid school district means any school district which receives ten 19 percent or more of the revenue for its general fund budget from 20 federal government sources pursuant to Title VIII of Public Law 21 103-382, as such title existed on September 1, 2001.

(f) For school fiscal year 2002-03 through school fiscal year 2007-08, school districts and multiple-district school systems may, upon a three-fourths majority vote of the school board of the school district, the board of the unified system, or the

-3-

#### LB 974

school board of the high school district of the multiple-district 1 2 school system that is not a unified system, exceed the maximum 3 levy prescribed by subdivision (2)(a) of this section in an amount equal to the net difference between the amount of state aid that 4 5 would have been provided under the Tax Equity and Educational Opportunities Support Act without the temporary aid adjustment 6 7 factor as defined in section 79-1003 for the ensuing school fiscal 8 year for the school district or multiple-district school system 9 and the amount provided with the temporary aid adjustment factor. 10 The State Department of Education shall certify to the school 11 districts and multiple-district school systems the amount by which 12 the maximum levy may be exceeded for the next school fiscal year 13 pursuant to this subdivision (f) of this subsection on or before 14 February 15 for school fiscal years 2004-05 through 2007-08.

(g) For each fiscal year, learning communities may levy a maximum levy of two cents on each one hundred dollars of taxable property subject to the levy for special building funds for member school districts. The proceeds from the levy pursuant to this subdivision shall be distributed pursuant to section 79-1073.01.

20 (h) For each fiscal year, learning communities may levy 21 a maximum levy of five cents on each one hundred dollars of 22 taxable property subject to the levy for elementary learning center 23 facilities and for up to fifty percent of the estimated cost for 24 capital any uses or projects approved by the learning community 25 coordinating council, including, but not limited to, projects

-4-

LB 974

1 <u>described in pursuant to</u> section 79-2111.

2 (3) Community colleges may levy a maximum levy calculated
3 pursuant to the Community College Foundation and Equalization Aid
4 Act on each one hundred dollars of taxable property subject to the
5 levy.

6 (4)(a) Natural resources districts may levy a maximum
7 levy of four and one-half cents per one hundred dollars of taxable
8 valuation of property subject to the levy.

9 (b) Natural resources districts shall also have the power 10 and authority to levy a tax equal to the dollar amount by which 11 their restricted funds budgeted to administer and implement ground 12 water management activities and integrated management activities 13 under the Nebraska Ground Water Management and Protection Act 14 exceed their restricted funds budgeted to administer and implement 15 ground water management activities and integrated management 16 activities for FY2003-04, not to exceed one cent on each one 17 hundred dollars of taxable valuation annually on all of the taxable 18 property within the district.

19 (c) In addition, natural resources districts located in 20 a river basin, subbasin, or reach that has been determined to 21 be fully appropriated pursuant to section 46-714 or designated 22 as overappropriated pursuant to section 46-713 by the Department 23 of Natural Resources shall also have the power and authority to 24 levy a tax equal to the dollar amount by which their restricted 25 funds budgeted to administer and implement ground water management

-5-

LB 974

activities and integrated management activities under the Nebraska 1 2 Ground Water Management and Protection Act exceed their restricted 3 funds budgeted to administer and implement ground water management activities and integrated management activities for FY2005-06, not 4 5 to exceed three cents on each one hundred dollars of taxable valuation on all of the taxable property within the district for 6 7 fiscal year 2006-07 and each fiscal year thereafter through fiscal 8 year 2011-12.

9 (5) Any educational service unit authorized to levy a 10 property tax pursuant to section 79-1225 may levy a maximum levy of 11 one and one-half cents per one hundred dollars of taxable valuation 12 of property subject to the levy.

13 (6) (a) Incorporated cities and villages which are not 14 within the boundaries of a municipal county may levy a maximum levy 15 of forty-five cents per one hundred dollars of taxable valuation 16 of property subject to the levy plus an additional five cents per 17 one hundred dollars of taxable valuation to provide financing for 18 the municipality's share of revenue required under an agreement 19 or agreements executed pursuant to the Interlocal Cooperation Act 20 or the Joint Public Agency Act. The maximum levy shall include 21 amounts levied to pay for sums to support a library pursuant 22 to section 51-201, museum pursuant to section 51-501, visiting community nurse, home health nurse, or home health agency pursuant 23 to section 71-1637, or statue, memorial, or monument pursuant to 24 25 section 80-202.

-6-

1 (b) Incorporated cities and villages which are within the 2 boundaries of a municipal county may levy a maximum levy of ninety 3 cents per one hundred dollars of taxable valuation of property subject to the levy. The maximum levy shall include amounts paid 4 5 to a municipal county for county services, amounts levied to pay 6 for sums to support a library pursuant to section 51-201, a museum 7 pursuant to section 51-501, a visiting community nurse, home health 8 nurse, or home health agency pursuant to section 71-1637, or a 9 statue, memorial, or monument pursuant to section 80-202.

LB 974

10 (7) Sanitary and improvement districts which have been in 11 existence for more than five years may levy a maximum levy of forty 12 cents per one hundred dollars of taxable valuation of property 13 subject to the levy, and sanitary and improvement districts which have been in existence for five years or less shall not have 14 15 a maximum levy. Unconsolidated sanitary and improvement districts 16 which have been in existence for more than five years and are located in a municipal county may levy a maximum of eighty-five 17 18 cents per hundred dollars of taxable valuation of property subject 19 to the levy.

(8) Counties may levy or authorize a maximum levy of fifty cents per one hundred dollars of taxable valuation of property subject to the levy, except that five cents per one hundred dollars of taxable valuation of property subject to the levy may only be levied to provide financing for the county's share of revenue required under an agreement or agreements executed

-7-

LB 974

pursuant to the Interlocal Cooperation Act or the Joint Public 1 2 Agency Act. The maximum levy shall include amounts levied to pay 3 for sums to support a library pursuant to section 51-201 or museum pursuant to section 51-501. The county may allocate up to fifteen 4 5 cents of its authority to other political subdivisions subject 6 to allocation of property tax authority under subsection (1) of 7 section 77-3443 and not specifically covered in this section to 8 levy taxes as authorized by law which do not collectively exceed 9 fifteen cents per one hundred dollars of taxable valuation on any 10 parcel or item of taxable property. The county may allocate to 11 one or more other political subdivisions subject to allocation 12 of property tax authority by the county under subsection (1) of 13 section 77-3443 some or all of the county's five cents per one 14 hundred dollars of valuation authorized for support of an agreement 15 or agreements to be levied by the political subdivision for the 16 purpose of supporting that political subdivision's share of revenue 17 required under an agreement or agreements executed pursuant to the Interlocal Cooperation Act or the Joint Public Agency Act. If an 18 19 allocation by a county would cause another county to exceed its 20 levy authority under this section, the second county may exceed 21 the levy authority in order to levy the amount allocated. Property 22 tax levies for costs of reassumption of the assessment function 23 pursuant to section 77-1340 or 77-1340.04 are not included in the 24 levy limits established in this subsection for fiscal years 2010-11 25 through 2013-14.

-8-

1 (9) Municipal counties may levy or authorize a maximum 2 levy of one dollar per one hundred dollars of taxable valuation 3 of property subject to the levy. The municipal county may allocate 4 levy authority to any political subdivision or entity subject to 5 allocation under section 77-3443.

6 (10) Property tax levies for judgments, except judgments 7 or orders from the Commission of Industrial Relations, obtained 8 against a political subdivision which require or obligate a 9 political subdivision to pay such judgment, to the extent such 10 judgment is not paid by liability insurance coverage of a 11 political subdivision, for preexisting lease-purchase contracts 12 approved prior to July 1, 1998, for bonded indebtedness approved 13 according to law and secured by a levy on property except as provided in section 44-4317 for bonded indebtedness issued by 14 15 educational service units and school districts, and for payments by 16 a public airport to retire interest-free loans from the Department of Aeronautics in lieu of bonded indebtedness at a lower cost to 17 18 the public airport are not included in the levy limits established 19 by this section.

(11) The limitations on tax levies provided in this section are to include all other general or special levies provided by law. Notwithstanding other provisions of law, the only exceptions to the limits in this section are those provided by or authorized by sections 77-3442 to 77-3444.

25 (12) Tax levies in excess of the limitations in this

LB 974

-9-

LB 974

section shall be considered unauthorized levies under section
 77-1606 unless approved under section 77-3444.

3 (13) For purposes of sections 77-3442 to 77-3444,
4 political subdivision means a political subdivision of this state
5 and a county agricultural society.

6 (14) For school districts that file a binding resolution 7 on or before May 9, 2008, with the county assessors, county clerks, 8 and county treasurers for all counties in which the school district 9 has territory pursuant to subsection (7) of section 79-458, if the 10 combined levies, except levies for bonded indebtedness approved by 11 the voters of the school district and levies for the refinancing 12 of such bonded indebtedness, are in excess of the greater of (a) 13 one dollar and twenty cents per one hundred dollars of taxable valuation of property subject to the levy or (b) the maximum 14 15 levy authorized by a vote pursuant to section 77-3444, all school 16 district levies, except levies for bonded indebtedness approved by the voters of the school district and levies for the refinancing of 17 18 such bonded indebtedness, shall be considered unauthorized levies 19 under section 77-1606.

20 Sec. 2. Section 79-2104, Revised Statutes Supplement, 21 2009, is amended to read:

22 79-2104 A learning community coordinating council shall23 have the authority to:

24 (1) Levy a common levy for the general funds of member
25 school districts pursuant to sections 77-3442 and 79-1073;

-10-

#### LB 974

1 (2) Levy a common levy for the special building funds 2 of member school districts pursuant to sections 77-3442 and 3 79-1073.01;

4 (3) Levy for <u>capital</u> <u>uses and</u> projects approved by 5 the learning community coordinating council pursuant to sections 6 77-3442 and 79-2111;

7 (4) Collect, analyze, and report data and information,
8 including, but not limited to, information provided by a school
9 district pursuant to subsection (5) of section 79-201;

10 (5) Approve focus schools and focus programs to be
11 operated by member school districts;

(6) Adopt, approve, and implement a diversity plan which
shall include open enrollment and may include focus schools, focus
programs, magnet schools, and pathways pursuant to section 79-2110;
(7) Administer the open enrollment provisions in section
79-2110 for the learning community as part of a diversity plan
developed by the council to provide educational opportunities which
will result in increased diversity in schools across the learning

19 community;

20 (8) Annually conduct school fairs to provide students and 21 parents the opportunity to explore the educational opportunities 22 available at each school in the learning community and develop 23 other methods for encouraging access to such information and 24 promotional materials;

25 (9) Develop and approve reorganization plans for

-11-

LB 974

1 submission pursuant to the Learning Community Reorganization Act; 2 (10) Establish and administer elementary learning centers 3 through achievement subcouncils pursuant to sections 79-2112 to 4 79-2114; 5 (11) Administer the learning community funds distributed 6 to the learning community pursuant to section 79-2111; 7 (12) Approve or disapprove poverty plans and limited 8 English proficiency plans for member school districts through 9 achievement subcouncils established under section 79-2117; 10 (13) Establish a procedure for receiving community input 11 and complaints regarding the learning community; and 12 (14) Establish a procedure to assist parents, citizens, 13 and member school districts in accessing an approved center 14 pursuant to the Dispute Resolution Act to resolve disputes 15 involving member school districts or the learning community. Such 16 procedure may include payment by the learning community for some 17 mediation services. 18 Sec. 3. Section 79-2111, Reissue Revised Statutes of 19 Nebraska, is amended to read: 79-2111 (1) A learning community may levy a maximum 20 21 levy pursuant to subdivision (2)(h) of section 77-3442 for 22 any projects it approves, including, but not limited to, the

23 purchase, construction, or remodeling of elementary learning center 24 facilities and <u>or</u>up to fifty percent of the estimated costs for 25 capital projects approved pursuant to this section. The proceeds

-12-

LB 974

from such levy shall be used for elementary learning center 1 2 facilities, and for one-time reductions of the bonded indebtedness 3 required for approved projects up to fifty percent of the estimated cost of the approved project, and for other projects approved 4 by the learning community coordinating council. The funds used 5 6 for reductions of bonded indebtedness shall be transferred to the 7 school district for which the project was approved and shall be 8 deposited in such school district's special building fund for use 9 on such project.

10 (2) The learning community may approve pursuant to this 11 section funding for capital projects which will include the 12 purchase, construction, or remodeling of facilities for a focus 13 school or program designed to meet the requirements of section 14 79-769. Such approval shall include an estimated cost for the 15 project and shall state the amount that will be provided by the 16 learning community for such project.

17 (3) If, within the ten years following receipt of the 18 funding for a capital project pursuant to this section, a school 19 district receiving such funding uses the facility purchased, 20 constructed, or remodeled with such funding for purposes other 21 than those stated to qualify for the funds, the school district 22 shall repay such funds to the learning community with interest at 23 the rate prescribed in section 45-104.02 accruing from the date the funds were transferred to the school district's building fund 24 25 as of the last date the facility was used for such purpose as

-13-

determined by the learning community coordinating council or the 1 2 date that the learning community coordinating council determines 3 that the facility will not be used for such purpose or that such facility will not be purchased, constructed, or remodeled 4 5 for such purpose. Interest shall continue to accrue on outstanding 6 balances until the repayment has been completed. The remaining 7 terms of repayment shall be determined by the learning community 8 coordinating council. The learning community coordinating council 9 may waive such repayment if the facility is used for a different 10 focus school or program for a period of time that will result in 11 the use of the facility for qualifying purposes for a total of at 12 least ten years.

LB 974

LB 974

Sec. 4. Original sections 77-3442 and 79-2111, Reissue
Revised Statutes of Nebraska, and section 79-2104, Revised Statutes
Supplement, 2009, are repealed.

Sec. 5. Since an emergency exists, this act takes effect when passed and approved according to law.

-14-