### LEGISLATURE OF NEBRASKA

### ONE HUNDRED FIRST LEGISLATURE

### FIRST SESSION

# LEGISLATIVE BILL 618

Introduced by Cornett, 45.

Read first time January 21, 2009

Committee: Revenue

## A BILL

- 1 FOR AN ACT relating to economic development; to adopt the Family
- 2 Entertainment and Sports Attraction Act.
- 3 Be it enacted by the people of the State of Nebraska,

Section 1. Sections 1 to 11 of this act shall be known

- 2 and may be cited as the Family Entertainment and Sports Attraction
- 3 Act.
- 4 Sec. 2. The Legislature finds the following facts related
- 5 to and the purposes of the Family Entertainment and Sports
- 6 Attraction Act:
- 7 (1) There exist undeveloped or underdeveloped areas in
- 8 this state that are well suited for family entertainment and
- 9 sports activities or facilities which attract and retain spectator
- 10 sports franchises and events as long-term occupants or permit the
- 11 <u>development of substantial facilities upgrades for intercollegiate</u>
- 12 spectator sports teams and the ongoing related economic development
- 13 therefrom;
- 14 (2) In order to maximize the opportunities presented by
- 15 attracting and retaining spectator sports franchises and events as
- 16 long-term occupants of facilities in this state or permitting the
- 17 <u>development of substantial facilities upgrades for intercollegiate</u>
- 18 spectator sports teams, it is appropriate to develop family
- 19 entertainment and sports attraction destinations which will provide
- 20 greater opportunities for economic development and job growth.
- 21 Such development of family entertainment and sports attraction
- 22 destinations will be facilitated by the ability of the government
- 23 acting to bring about critical mass to the totality of a
- 24 development;
- 25 (3) It is a matter of state public policy and public

1 interest to facilitate the ability to attract and retain spectator

- 2 sports franchises and events as long-term occupants of facilities
- 3 in this state or to permit the development of substantial
- 4 facilities upgrades for intercollegiate spectator sports teams as a
- 5 means to encourage economic and job growth. As such, it is in the
- 6 public interest to provide the means to assist the development of
- 7 <u>undeveloped and underdeveloped areas through reasonable financial</u>
- 8 assistance to enable the key elements of critical mass that will
- 9 bring about the establishment and long-term occupancy of family
- 10 entertainment and sports attraction districts; and
- 11 (4) It is declared to be the purpose of the act to
- 12 promote the long-term general and economic welfare of the state and
- 13 its communities and to assist in the development of such areas by
- 14 authorizing cities, counties, or joint entities to acquire certain
- 15 property and to issue special obligation bonds for the financing of
- 16 development projects that promote the establishment or expansion of
- 17 family entertainment and sports attraction districts and to provide
- 18 reasonable financial assistance as necessary to accomplish such
- 19 purpose.
- 20 Sec. 3. For purposes of the Family Entertainment and
- 21 Sports Attraction Act:
- 22 (1) Attract a spectator sports franchise or event means
- 23 to provide facilities for which a spectator sports franchise
- 24 or event not currently operating in the state will agree to a
- 25 long-term occupancy agreement within the state, except that no

1 application under the act shall be approved to attract a spectator

- 2 sports franchise that participates in the same sport as a spectator
- 3 sports franchise already operating in the same county or a county
- 4 that is part of the same metropolitan statistical area as defined
- 5 by the United States Census Bureau in 65 Federal Register 82238;
- 6 (2) Board means a board consisting of the Governor, the
- 7 State Treasurer, and the chairperson of the Nebraska Investment
- 8 Council;
- 9 (3) Bonds means any bonds, including refunding bonds,
- 10 notes, interim certificates, debentures, or other obligations used
- 11 to pay all or a portion of development project costs;
- 12 (4) City means any city of the metropolitan, primary,
- 13 first, or second class or any incorporated village of this state;
- 14 (5) Company means any person required to collect sales
- 15 taxes under section 77-2708;
- 16 (6) Contracting public body means the city, county, or
- 17 joint entity that builds a development project or enters into a
- 18 project agreement with a public authority or company under section
- 19 5 of this act;
- 20 (7) Development project means an approved project to
- 21 implement a development project plan to acquire, construct, and
- 22 equip a family entertainment and sports attraction facility within
- 23 a family entertainment and sports attraction district;
- 24 (8) Development project area means the location of a
- 25 development project;

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1	(9) Development project costs means those costs necessary
2	to implement a development project, including, but not limited
3	to, costs incurred for: (a) Acquisition of property for the
4	development project area; (b) construction of publicly owned family
5	entertainment and sports attraction facilities; (c) equipment and
6	other personal property purchases and leases; (d) payment of
7	relocation assistance; (e) site preparation, including utility
8	relocations, demolition of existing improvements, environmental
9	remediation and abatement, and sanitary sewer relocation; (f)
10	sanitary and storm sewers; (g) overpasses, bridges, and street
11	grading and paving; (h) street and pedestrian light fixtures,
12	connections, and facilities; (i) gas, water, heating, electrical,
13	and telecommunications services and connections located within the
14	<pre>public right-of-way; (j) sidewalks and pedestrian networks; (k)</pre>
15	plazas and arcades; (1) parking facilities; (m) landscaping, water
16	features, shelters, benches, sculptures, decorations, directional
17	signage, and similar amenities; (n) engineering, architecture, and
18	other designated planning expenses incurred in connection with the
19	development project; and (o) all related expenses to develop and
20	finance the development project;
21	(10) Development project plan means the plan adopted by
22	a contracting public body for the development of a development
23	project which conforms with section 5 of this act;
24	(11) Eligible area means an area in which, by reason of
25	the existence of significant areas of undeveloped or underdeveloped

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1 land or the location of the land in relation to major highways

- 2 or other specific family entertainment and sports attraction
- 3 activities or other factors that make such area a viable location
- 4 for development or expansion of family entertainment and sports
- 5 attraction activities, there exists (a) the opportunity to utilize
- 6 substantial land areas at better uses as a result of attaining a
- 7 critical mass of related development, (b) a high proportion of real
- 8 property that is not on the tax rolls at levels at least equal
- 9 to commercial and industrial valuation levels, (c) an abundance of
- 10 undeveloped real property, or (d) any combination of such factors;
- 11 (12) Employee means a person employed at a development
- 12 project;
- 13 (13) Equivalent employees means the number of employees
- 14 computed by dividing (a) the total hours paid in a year by (b) the
- 15 product of forty times the number of weeks in a year;
- 16 (14) Family entertainment and sports attraction district
- 17 means an eligible area, not to exceed two hundred acres for a
- 18 project within the boundaries of a city and not to exceed four
- 19 hundred acres for any other project, that is declared to be
- 20 an area in which the city, county, or joint entity may develop
- 21 a development project under section 5 of this act and receive
- 22 financial assistance under section 6 of this act;
- 23 (15) Governing body means the city council, board of
- 24 trustees, county board, other legislative body, or person charged
- 25 with the powers and duties of the governing public body;

1 (16) Intercollegiate spectator sports team means a team 2 participating in intercollegiate sports that is classified in the 3 division of intercollegiate competition requiring the highest level of commitment of resources and is expected, in the reasonable 4 5 judgment of the contracting public body based on either the report 6 of a consultant with expertise in such matters or no less than 7 five years of experience in holding such events, to attract no less than one hundred thousand spectators each year of occupancy of a 9 facility; 10 (17) Investment means the value of qualified property 11 incorporated into or used at the development project area after 12 the date the development project plan application is approved 13 regardless of whether it is funded publicly or privately and with 14 or without state or local financial assistance as contemplated by 15 the Family Entertainment and Sports Attraction Act. For qualified 16 property, the value is the original cost of the property. For 17 leased qualified property, the value is the average net annual 18 rent multiplied by the number of years of the lease for which the 19 company was originally bound, not to exceed ten years. The rental 20 of real property included in and incidental to the leasing of a 21 building is not excluded from the computation; 22 (18) Joint entity means a joint entity created pursuant 23 to the Interlocal Cooperation Act or a joint public agency created 24 pursuant to the Joint Public Agency Act. Such joint entity shall 25 have all of the powers set forth in the Family Entertainment and

1 Sports Attraction Act and the Interlocal Cooperation Act or Joint

- 2 Public Agency Act;
- 3 (19) Local sales taxes means sales and use taxes imposed
- 4 under the Local Option Revenue Act or sections 13-318 to 13-326;
- 5 (20) Long-term occupancy agreement means an agreement to
- 6 occupy a facility for no less than twenty years;
- 7 (21) Number of new employees means the excess of (a) the
- 8 number of equivalent employees employed in the development project
- 9 area during a year over (b) the number of equivalent employees
- 10 at the time immediately preceding the approval of the development
- 11 project plan application;
- 12 (22) Obligee means any bondholder or agent or trustee for
- 13 any bondholder or lessor demising to any public body the property
- 14 <u>used in connection with a development project or any assignee or</u>
- 15 assignees of such lessor's interest or any part thereof;
- 16 (23) Person means any individual, firm, partnership,
- 17 corporation, company, association, joint-stock association,
- 18 limited liability company, subchapter S corporation, or body
- 19 politic and includes any trustee, receiver, assignee, or similar
- 20 representative;
- 21 (24) Project means construction of one or more family
- 22 entertainment and sports attraction facilities and related
- 23 infrastructure and facilities;
- 24 (25) Project agreement means the project agreement
- 25 provided for in the Family Entertainment and Sports Attraction

1 Act between the company or public authority and the applicable

- 2 contracting public body;
- 3 (26) Public authority means a political subdivision or
- 4 a public body created by one or more political subdivisions with
- 5 the power to operate recreation, family entertainment, and related
- 6 facilities for the political subdivisions;
- 7 (27) Public body means the governing body of any
- 8 political subdivision or joint entity;
- 9 (28) Qualified activities means any activities conducted
- 10 by a public authority or company engaged in family entertainment,
- 11 spectator sports, or other activities that are expected to be a
- 12 <u>significant contributor to attracting or retaining spectator sports</u>
- 13 franchises and events as long-term occupants of the facilities or
- 14 to permitting the development of substantial facilities upgrades
- 15 for intercollegiate spectator sports teams;
- 16 (29) Qualified property means any tangible property of
- 17 the type subject to depreciation, amortization, or other recovery
- 18 under the Internal Revenue Code or the components of such
- 19 property that will be located and used in the development project
- 20 area. Qualified property does not include aircraft, barges, motor
- 21 vehicles, railroad rolling stock, or watercraft or property that is
- 22 rented by the company that is party to the project agreement to
- 23 another person;
- 24 (30) Retain a spectator sports franchise or event means
- 25 to provide facilities for a spectator sports franchise or event

1 currently operating in the state, but for which there are not, in

- 2 the reasonable judgment of the contracting public body based on the
- 3 report of a consultant with expertise in such matters, facilities
- 4 within the state that are comparable to the facilities for which
- 5 comparable franchises or events agree to enter long-term occupancy
- 6 agreements;
- 7 (31) Real property has the same meaning as in section
- 8 77-103;
- 9 (32) Retailer has the same meaning as in section
- 10 77-2701.32;
- 11 (33) Spectator sports event means a sporting event or
- 12 series or season of events held at least once per year for which
- 13 the public can purchase tickets and which, in the reasonable
- 14 judgment of the contracting public body based on either the report
- 15 of a consultant with expertise in such matters or no less than five
- 16 years of experience in holding such events, is expected to attract
- 17 no less than one hundred thousand spectators each year of occupancy
- 18 of a facility;
- 19 (34) Spectator sports franchise means an entity engaged
- 20 in participating in sporting events with similar franchises located
- 21 in other cities for which the public can purchase tickets and
- 22 which, in the reasonable judgment of the contracting public body
- 23 based on either the report of a consultant with expertise in such
- 24 matters or no less than five years of experience in holding such
- 25 events, is expected to attract no less than one hundred thousand

- 1 spectators each year of occupancy of a facility;
- 2 (35) Substantial facilities upgrades means, with respect
- 3 to an intercollegiate spectator sports team, development of
- 4 facilities for such team that, in the reasonable judgment of
- 5 the contracting public body based on a report of a consultant
- 6 with expertise in such matters, bring the facilities for such
- 7 team from a state demonstrably below the state of facilities
- 8 of comparable intercollegiate spectator sports teams with which
- 9 the intercollegiate spectator sports team is in most direct
- 10 competition, to a state in which the facilities of the team would
- 11 be comparable or superior to those of such competing teams;
- 12 (36) State sales and use taxes means taxes imposed under
- 13 sections 77-2701.04 to 77-2713; and
- 14 (37) Year means the taxable year of a company.
- 15 Sec. 4. (1) Any city, county, or joint entity may
- 16 apply to the board to designate an eligible area as a family
- 17 <u>entertainment and sports attraction district under the Family</u>
- 18 Entertainment and Sports Attraction Act. If the applicant is a
- 19 county, such area shall not be within the zoning jurisdiction of
- 20 a city of the metropolitan, primary, first, or second class or
- 21 village. If the applicant is a city, such area shall be within the
- 22 zoning jurisdiction of the city.
- 23 (2) To apply for such designation, the city, county,
- 24 or joint entity shall file a family entertainment and sports
- 25 attraction district application with the board. The family

entertainment and sports attraction district application shall 1 2 contain: (a) The proposed boundaries of the area to be designated 3 as the family entertainment and sports attraction district; (b) 4 a description of the characteristics of such area that cause it 5 to be an eligible area under the act; (c) a statement that such 6 city, county, or joint entity intends that such area be designated 7 by the board as a family entertainment and sports attraction 8 district in order to allow for or assist in the completion of one or more potential development projects which will cause such 9 10 area to attract or retain spectator sports franchises or events as 11 long-term occupants of the facilities or permit the development 12 of substantial facilities upgrades for intercollegiate spectator 13 sports teams, as contemplated by the act; (d) a description of the 14 specific development project plan for which a designation has been 15 requested, if any. If a specific development project plan has been 16 filed with the city, county, or joint entity, no other development project plan shall be initiated if such designation is approved, 17 18 nor shall any substantial change in the development project plan be 19 made without again making application to the board; (e) such other 20 information as the board determines is necessary to determine if 21 the area is an eligible area under the act so as to be designated 22 as a family entertainment and sports attraction district; and 23 (f) if applicable, a request for state financial assistance in 24 accordance with a specific development project as contemplated in 25 section 5 of this act. Any such request shall be evaluated in LB 618

1 accordance with section 6 of this act.

2	(3) Upon receipt of a family entertainment and sports
3	attraction district application, the board shall schedule a public
4	hearing to be held within fifteen days after such receipt to
5	receive public input. The board shall publish notice of the
6	public hearing for five business days in advance of the hearing
7	in a newspaper of general circulation near the proposed family
8	entertainment and sports attraction district. The notice shall list
9	the name of the city, county, or joint entity that filed the
10	family entertainment and sports attraction district application and
11	the legal or other sufficient description of the proposed family
12	entertainment and sports attraction district and shall state that
13	the area is proposed to be designated as a family entertainment and
14	sports attraction district under the act.
15	(4) The board shall determine by majority vote no sooner
16	than fifteen days but no later than sixty days after the date of
17	filing of the family entertainment and sports attraction district
18	application whether to approve or disapprove the request for
19	designation of such area as a family entertainment and sports
20	attraction district.
21	(5) The address of the board shall be the address of the
22	Department of Revenue.
23	(6) The board may approve the family entertainment
24	and sports attraction district application if the proposed
25	family entertainment and sports attraction district fits within

the definition of such an eligible area under the act, if 1 2 the board determines that approving the family entertainment 3 and sports attraction district application will lead to the attraction or retention of spectator sports franchises or events 5 as long-term occupants of the facilities or permit the development 6 of substantial facilities upgrades for intercollegiate spectator 7 sports teams, if the applicant applied appropriate judgment in 8 determining that the application satisfied the specifications in the act, and if such family entertainment and sports attraction 9 10 district application is in the public interest. If approved, 11 such designation shall remain in effect for development project 12 applications filed within two years after the designation if, at 13 the time of any development project application being submitted, 14 the family entertainment and sports attraction district continues 15 to satisfy the criteria relied upon in making the original 16 designation. 17 (7) The board may modify the family entertainment and 18 sports attraction district application or approve a smaller family 19 entertainment and sports attraction district that is contained 20 within the area proposed in the family entertainment and sports 21 attraction district application without additional notice or 22 publication if the board determines such action to be in the public 23 interest and if such smaller area is within the definition of an

(8) The family entertainment and sports attraction

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eligible area under the act.

1 district application and all supporting information shall be

- 2 considered public information.
- 3 Sec. 5. (1) A public authority or company, or any
- 4 combination of one or more thereof, may file a development project
- 5 plan application with a city, county, or joint entity that (a)
- 6 has previously filed a family entertainment and sports attraction
- 7 district application with the board or (b) agrees to file a
- 8 family entertainment and sports attraction district application
- 9 with the board upon approval of the public authority's or company's
- 10 development project plan application. The development project plan
- 11 application shall be the formal request that the city, county,
- 12 or joint entity undertake and complete a development project in
- 13 a proposed or approved family entertainment and sports attraction
- 14 district and obtain financial assistance as provided under the
- 15 Family Entertainment and Sports Attraction Act for such development
- 16 project.
- 17 (2) The development project plan application shall
- 18 contain: (a) The exact name of all applicants and any related
- 19 companies and any anticipated development projects contemplated by
- 20 the applicants and any related companies which will be included
- 21 <u>in the development project; (b) a statement describing in detail</u>
- 22 the nature of the applicant's activities, including whether the
- 23 applicant engages in qualified activities and, if not, how the
- 24 public authority's or company's activities relate to promoting
- 25 tourism in the state; (c) a legal description of the development

project area; (d) a detailed narrative that describes the proposed 1 2 development project, including the development project costs and 3 how the project will encourage the attraction or retention of 4 spectator sports franchises or events as long-term occupants of 5 the facilities or permit the development of substantial facilities 6 upgrades for intercollegiate spectator sports teams, and the 7 development related thereto; (e) a request that the proposed 8 development project be considered for approval by such city, 9 county, or joint entity; (f) a copy of the applicant's internal 10 authorization for the proposed development project; (g) the names 11 of the owners of real property located within the proposed 12 development project area; (h) the number of current employees in 13 the proposed development project area and the expected number of 14 new employees, including the expected timing of the hiring of the 15 new employees, the anticipated timing and anticipated amounts of new investment in buildings, equipment, and other real property and 16 17 personal property, and the average salaries expected by category 18 for the new employees to be employed in the proposed development 19 project area; and (i) a detailed plan outlining the financing 20 of the proposed development project, including the amount to be 21 obtained from any public entity, tax proceeds, or bond issue. 22 (3) Not later than twenty calendar days before approving 23 or disapproving the development project plan application, the city, 24 county, or joint entity shall, by United States mail, postage 25 prepaid, mail a written notice stating that a development project

plan application has been filed with the city, county, or joint 1 2 entity, the date, time, and location of the public hearing on 3 the development project plan application, and where additional information may be obtained, to the following individuals and 4 entities: (a) The owners of real property described in the 5 6 development project plan application as being within the proposed 7 development project area; and (b) any electric utility serving 8 the proposed development project area. The written notice to the 9 owners of real property shall include a statement that the property 10 owned by such person is proposed to be included in the development 11 project area of a development project under the act and shall be 12 sent as their names appear and at the address indicated in the 13 records of the county assessor for property tax purposes on the 14 business day immediately prior to the date of the mailing. The 15 city, county, or joint entity may, but shall not be required to, 16 send the notice by certified or registered United States mail. 17 The notice shall also be published once in a newspaper of general 18 circulation in the development project area not less than one week 19 and not more than two weeks before the date fixed for the public 20 hearing. Substantial compliance with this notice requirement shall 21 be deemed sufficient for purposes of the act. 22 (4) The date fixed for the public hearing shall be no 23 sooner than twenty days after the notice is mailed as required 24 by subsection (3) of this section. At the public hearing a

representative of the city, county, or joint entity shall present

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1 the proposed development project. Following the presentation of the

- 2 proposed development project, all interested persons shall be given
- 3 an opportunity to be heard. The city, county, or joint entity for
- 4 good cause may recess such hearing to a time and date certain which
- 5 shall be fixed in the presence of persons in attendance at the
- 6 hearing.
- 7 (5) If the city, county, or joint entity determines that
- 8 the application describes a project eligible under subsection (7)
- 9 of this section, such city, county, or joint entity shall no sooner
- 10 than twenty days after the filing of such development project plan
- 11 application and no later than sixty days after the filing of such
- 12 development project plan application approve or disapprove such
- development project plan application by a majority vote.
- 14 (6) The city, county, or joint entity shall determine
- 15 whether to approve the applicant's development project plan
- 16 application based on its determination as to whether the
- 17 development project will sufficiently help enable the state and
- 18 local communities to accomplish the purposes of the act. Within ten
- 19 days after receipt of the written notice required by subsection (3)
- 20 of this section, any owner of real property within the proposed
- 21 development project area may file a written objection with the
- 22 city, county, or joint entity which the city, county, or joint
- 23 entity shall consider in its decision as to whether to approve the
- 24 <u>development project plan application</u>. The city, county, or joint
- 25 entity shall also be governed by and shall take into consideration

1 all of the following factors in making such determination: (a) The 2 timing, number, wage levels, employee benefit package, and types 3 of new jobs to be created by the development project; (b) whether the activities contemplated by the public authority or company in 5 the development project area are qualified activities and would 6 lead to the attraction or retention of spectator sports franchises 7 or events as long-term occupants of the facilities within the 8 family entertainment and sports attraction district or permit the 9 development of substantial facilities upgrades for intercollegiate 10 spectator sports teams, and whether related development will occur 11 as a result; (c) the timing, amount of, and types of investment 12 in qualified property to be made at the development project; (d) 13 whether the city, county, or joint entity believes the development 14 project would occur in this state regardless of whether the 15 development project plan application was approved; and (e) whether the benefits allowed by the act for the development project, 16 17 when compared to the local tax revenue and fees generated by the 18 development project investment and employment, both on a direct and 19 indirect multiplier basis, provide an adequate net benefit to the 20 public bodies affected by such development project. 21 (7) A development project shall be considered eligible 22 under the act and may be approved by the city, county, or joint 23 entity only if the development project plan application defines a 24 development project (a) which is consistent with the purposes of 25 the act, (b) which provides for the engagement in one or more

1 qualified activities within the proposed development project area,

- 2 and (c) that will result at the proposed development project area
- 3 in the investment in qualified property of at least twenty million
- 4 dollars and the hiring of at least seventy-five new employees,
- 5 and when such new investment and employment will occur by the
- 6 end of the third year after the year the development project
- 7 plan application was filed. These thresholds shall constitute the
- 8 required levels of employment and investment for purposes of the
- 9 act.

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- 10 (8) If the development project plan application is 11 approved by the city, county, or joint entity, the city, county, 12 or joint entity shall as the contracting public body enter 13 into a written project agreement with the applicants unless 14 the contracting public body and public authority are the same 15 entity. The project agreement shall be executed on behalf of the 16 contracting public body by the person normally or specifically 17 authorized to execute agreements on behalf of such entity. In 18 the project agreement, the applicants shall agree to complete the 19 development project, to obtain the required levels of employment 20 and investment at the development project by the end of the third 21 year after the year of application, and to maintain the required 22 levels of employment and investment for four years after the year
- of the applicants as a development project.

the applicants first reach the required levels, and the contracting

public body shall designate the approved development project plan

1 (9) In consideration of the contracting public body's 2 agreement, the applicants shall agree that the public authority 3 or company shall reimburse the state and any local government a portion of any financial assistance deposited by the Tax 4 5 Commissioner into the Family Entertainment and Sports Attraction 6 District Fund under section 6 of this act from retailers doing 7 business within the family entertainment and sports attraction 8 district if the development project fails to satisfy or maintain the required levels of employment and investment. The reimbursement 9 10 shall equal all financial assistance deposited during the calendar 11 year that the development project fails to satisfy or maintain 12 the required levels of employment or investment multiplied by a 13 fraction equal to (a) one minus the result of the number of new 14 employees divided by seventy-five plus (b) one minus the result of 15 the dollar amount of investments divided by twenty million dollars, 16 except that the sum shall not exceed one. The applicants shall reimburse for any year that such applicants fail to satisfy or 17 18 maintain the required levels of employment and investment within 19 the four years after the year the public authority or company first 20 reaches the required levels of employment and investment. Such 21 reimbursement shall be deemed to be an underpayment of tax, shall 22 be immediately due and payable, and shall constitute a lien on the 23 assets of the public authority or company. When reimbursement is 24 due for more than one year, the reimbursement due for the most 25 recent year shall be recovered first, and then reimbursement due

1 for earlier years, up to the extent of the required reimbursement.

- 2 The reimbursement required by this subsection shall not occur
- 3 if the failure to maintain the required levels of employment or
- 4 investment was caused by an act of God or a national emergency.
- 5 (10) In consideration of the applicants' agreement, the
- 6 contracting public body shall also agree that to the extent not
- 7 previously obtained, such entity shall apply to the board to
- 8 have an area containing the development project area designated
- 9 as a family entertainment and sports attraction district and
- 10 shall further agree (a) to request financial assistance from the
- 11 board regarding the development project and (b) to the provisions
- 12 relating to incurring indebtedness as provided for in the act.
- 13 The contracting public body shall not incur indebtedness under
- 14 the project agreement except for the purposes of financing the
- 15 development project costs associated with the development project
- 16 plan. The project agreement shall contain such other terms as
- 17 the city, county, or joint entity and the public authority or
- 18 company determine are appropriate or necessary to protect the
- 19 affected public bodies and to carry out the purposes of the act
- 20 and may contain terms for a recapture or other remedy if the
- 21 public authority or company fails to attain the required levels of
- 22 employment and investment within the time period contained in the
- 23 act. The development project plan application shall be considered
- 24 as part of the project agreement.
- 25 (11) Any substantial change to the development project

1 plan as adopted shall be subject to a public hearing following

- 2 publication of notice thereof at least twice in some newspaper
- 3 having general circulation in the development project area.
- 4 Sec. 6. (1) At the same time that a contracting public
- 5 body submits a family entertainment and sports attraction district
- 6 application to the board, such contracting public body may include
- 7 in such application a request that the board grant to such
- 8 contracting public body financial assistance in the form of public
- 9 money received from state sales and use taxes and local sales taxes
- 10 for assistance with financing a development project.
- 11 (2) If the board approves the contracting public body's
- 12 family entertainment and sports attraction district application,
- 13 the board may grant financial assistance to the contracting public
- 14 body in an amount not to exceed seventy-five percent of state
- 15 sales and use taxes and one hundred percent of local sales
- 16 taxes collected from retailers doing business within the family
- 17 entertainment and sports attraction district.
- 18 (3) Prior to any grant of financial assistance to the
- 19 contracting public body, the board shall first make a finding
- 20 that as a result of the development project: (a) There will
- 21 <u>be a substantial increase in the amount of state sales and use</u>
- 22 taxes and local sales taxes for services and tangible personal
- 23 property sold at retail, or stored, used, or consumed in the family
- 24 entertainment and sports attraction district, and, if applicable,
- 25 a substantial increase in the amount of state sales and use taxes

and local sales taxes collected and remitted with regard to hotel 1 2 occupancy charges in the family entertainment and sports attraction 3 district; (b) a substantial amount of the increase in the amount of state sales and use taxes and local sales taxes collected 5 and remitted will be attributable to the attraction or retention 6 of spectator sports franchises or events as long-term occupants 7 of the facilities resulting from the development project or the development of substantial facilities upgrades for intercollegiate 9 spectator sports teams; and (c) the development project and the 10 pledge of public money as contemplated by this section will 11 contribute significantly to economic development in this state. 12 (4) If the board grants financial assistance under 13 this section, the contracting public body may pledge a portion 14 or all of the financial assistance received from the state 15 sales and use taxes and local sales taxes generated within the 16 family entertainment and sports attraction district to finance the 17 development project. Such pledge may include, but not be limited 18 to, the payment of any indebtedness incurred by the contracting public body. 19 20 (5) If the application for financial assistance is 21 approved, the Department of Revenue shall annually: (a) Audit 22 or review audits of the status of the development project to ensure 23 that the required levels of employment and investment in accordance 24 with section 5 of this act are satisfied within the required time 25 prescribed by the Family Entertainment and Sports Attraction Act

1 and maintained for at least four years after the year the required

- 2 levels are first satisfied; (b) determine the amount of state sales
- 3 and use taxes and local sales taxes collected in the development
- 4 project area; and (c) certify the amount of financial assistance to
- 5 the Tax Commissioner.
- 6 (6) The amount of financial assistance granted to the
- 7 contracting public body, if any, shall be remitted by the Tax
- 8 Commissioner to the State Treasurer for credit to the Family
- 9 Entertainment and Sports Attraction District Fund.
- 10 (7) Any financial assistance granted under this section
- 11 shall no longer be available upon the earliest occurrence of the
- 12 following: (a) The retirement of the bonds; or (b) twenty-five
- 13 years after the contracting public body first receives financial
- 14 assistance.
- 15 Sec. 7. (1) The Family Entertainment and Sports
- 16 Attraction District Fund is created. The fund shall be managed
- 17 by the Tax Commissioner and shall hold the money received from
- 18 any financial assistance granted to a contracting public body in
- 19 accordance with section 6 of this act. A separate account within
- 20 the fund shall be maintained and managed by the Tax Commissioner
- 21 for the financial assistance received from each development project
- 22 area. Any money in the fund available for investment shall be
- 23 invested by the state investment officer pursuant to the Nebraska
- 24 Capital Expansion Act and the Nebraska State Funds Investment Act.
- 25 (2) The State Treasurer shall remit monthly to the

1 contracting public body the applicable financial assistance. The

- 2 Tax Commissioner shall keep full and accurate records of all money
- 3 received and distributed.
- 4 (3) The Tax Commissioner may prescribe forms and adopt
- 5 and promulgate rules and regulations in conformity with the
- 6 Nebraska Revenue Act of 1967 for the making of returns and
- 7 for the ascertainment, assessment, and collection of taxes.
- 8 Sec. 8. (1) Any county which contains a family
- 9 entertainment and sports attraction district that is outside the
- 10 boundaries of any municipality with a local option sales tax may
- 11 impose sales and use taxes of one-half percent, one percent, or
- 12 one and one-half percent upon the same transactions within the
- 13 family entertainment and sports attraction district occupied by a
- 14 development project on which the state is authorized to impose a
- 15 tax pursuant to the Nebraska Revenue Act of 1967. The total rate of
- 16 county and municipal sales taxes imposed on transactions shall not
- 17 <u>exceed one and one-half percent.</u>
- 18 (2) Any county sales tax adopted under this section must
- 19 have boundaries and effective dates that are in compliance with
- 20 the requirements of the streamlined sales and use tax agreement
- 21 as provided in sections 77-2701.03 and 77-2712.05. Section 13-326
- 22 and the sourcing rules of sections 77-2703.01 to 77-2703.04 shall
- 23 determine when sales subject to the county tax adopted under this
- 24 section take place within the family entertainment and sports
- 25 <u>attraction district.</u>

(3) A county shall not adopt or increase the tax under 1 2 this section until a public hearing is held and a majority of 3 the members of the county board of the county have approved a 4 resolution adopting a county sales tax as allowed by this section. 5 (4) The Tax Commissioner shall administer all sales and use taxes adopted under this section. The Tax Commissioner may 6 7 prescribe forms and adopt and promulgate reasonable rules and regulations in conformity with the Nebraska Revenue Act of 1967 9 for the making of returns and for the ascertainment, assessment, 10 and collection of taxes. The county shall furnish a certified copy 11 of the adopting or repealing resolution to the Tax Commissioner in 12 accordance with such rules and regulations. The tax shall begin 13 the first day of the next calendar quarter which is at least one 14 hundred twenty days following receipt by the Tax Commissioner of 15 the certified copy of the adopted resolution. The Tax Commissioner 16 shall provide at least sixty days' notice of the adoption of the tax or a change in the rate to retailers. Notice shall be provided 17 to retailers within the county. Notice to retailers may be provided 18 19 through the web site of the Department of Revenue or by other 20 electronic means. 21 (5) For resolutions containing a termination date, the 22 resolution shall specify that the termination date is the first 23 day of a calendar quarter. The county shall furnish a certified 24 statement to the Tax Commissioner no more than one hundred eighty 25 days and at least one hundred twenty days before the termination

1 date that the termination date stated in the resolution is still

- 2 valid. If the certified statement is not furnished within the
- 3 prescribed time, the tax shall remain in effect, and the Tax
- 4 Commissioner shall continue to collect the tax until the first
- 5 day of the calendar quarter which is at least one hundred twenty
- 6 days after receipt of the certified statement notwithstanding the
- 7 termination date stated in the resolution. The Tax Commissioner
- 8 shall provide at least sixty days' notice of the termination of the
- 9 tax to retailers. Notice shall be provided to retailers within the
- 10 county. Notice to retailers may be provided through the web site of
- 11 the Department of Revenue or other electronic means.
- 12 <u>(6) The Tax Commissioner shall collect the sales and use</u>
- 13 taxes adopted under this section concurrently with the collection
- 14 of the state sales and use taxes and in the same manner as such
- 15 taxes are collected. Unless pledged to a contracting public body in
- 16 accordance with section 6 of this act, the Tax Commissioner shall
- 17 remit monthly the proceeds of the tax to the county imposing the
- 18 tax, after deducting the amount of refunds made and three percent
- 19 of the remainder as an administrative fee necessary to defray
- 20 the cost of collecting the tax and the expenses incident thereto.
- 21 The Tax Commissioner shall keep full and accurate records of all
- 22 money received and distributed. All receipts from the three-percent
- 23 administrative fee shall be deposited in the Municipal Equalization
- 24 Fund.
- 25 (7) Upon any claim of illegal assessment and collection,

1 the taxpayer has the same remedies as provided for claims of

- 2 illegal assessment and collection of the state or local sales
- 3 and use taxes. It is the intention of the Legislature that the
- 4 provisions of law which apply to the recovery of state or local
- 5 sales and use taxes illegally assessed and collected apply to the
- 6 recovery of sales and use taxes illegally assessed and collected
- 7 under this section.
- 8 Sec. 9. Any public authority or company entering into
- 9 a project agreement for the undertaking of a development project
- 10 pursuant to the Family Entertainment and Sports Attraction Act
- 11 which contains the provisions outlined in section 5 of this act
- 12 shall be required before commencing work to execute, in addition
- 13 to all bonds that may be required, a penal bond with good and
- 14 sufficient surety to be approved by the contracting public body
- 15 if any contractor of the public authority or company working at
- 16 the development project area (1) will at all times promptly make
- 17 payments of all amounts lawfully due to all persons supplying
- 18 or furnishing the contractor or its subcontractors with labor
- 19 or materials performed or used in the work provided for in any
- 20 contract with the public authority or company or contracting public
- 21 body, as the case may be, and (2) will indemnify and save harmless
- 22 the contracting public body to the extent of any payments in
- 23 connection with the carrying out of such contracts which such
- 24 contracting public body may be required to make under the law.
- 25 Sec. 10. The contracting public body shall have all the

1 powers necessary or convenient to carry out and effectuate the

- 2 purposes and provisions of the Family Entertainment and Sports
- 3 Attraction Act, including, but not limited to, the following:
- 4 (1) Within the designated family entertainment and sports 5 attraction district to: (a) Purchase, lease, obtain options upon, 6 or acquire by gift, grant, bequest, devise, eminent domain, or 7 otherwise any real property or personal property, or any interest therein, together with any improvements thereon, necessary or 9 incidental to a development project, except that the power of 10 eminent domain may be exercised only against nonpublic entities and 11 individuals; (b) hold, improve, clear, or prepare for development 12 any such property; (c) sell, lease for a term not exceeding 13 ninety-nine years, exchange, transfer, assign, subdivide, retain 14 for its own use, mortgage, pledge, hypothecate, or otherwise 15 encumber or dispose of any real property or personal property, or any interest therein; (d) enter into contracts with developers 16 of property containing covenants, restrictions, and conditions 17 18 regarding the use of such property for residential, commercial, 19 industrial, or recreational purposes or for public purposes in 20 accordance with the project agreement and such other covenants, 21 restrictions, and conditions as such contracting public body may 22 deem necessary to effectuate the purposes of the act; (e) make 23 any of the covenants, restrictions, or conditions of such contract

covenants running with the land and provide appropriate remedies

for any breach of any such covenants or conditions, including the

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right of such contracting public body to terminate such contracts 1 2 and any interest in the property created; (f) borrow money, issue 3 bonds, and provide security for loans or bonds; (g) establish a 4 revolving loan fund; (h) insure or provide for the insurance of 5 any real property or personal property or the operations of such 6 contracting public body against any risks or hazards, including 7 the power to pay premiums on any such insurance; (i) enter into 8 any contracts necessary to effectuate the purposes of the act, 9 including long-term agreements to manage and operate facilities to 10 be constructed as part of a development project, which agreements 11 may be entered into, as part of a development project, with or 12 without competitive bidding; and (j) provide grants, loans, or 13 other means of financing to public or private persons in order to 14 accomplish the rehabilitation, acquisition, construction, or other 15 development in accordance with the project agreement. Such grants, loans, or other means of financing shall be on terms and conditions 16 17 deemed appropriate by the contracting public body to effectuate the 18 purposes of the act. No statutory provision with respect to the 19 acquisition, clearance, or disposition of property by other public 20 bodies shall restrict such contracting public body from exercising 21 the powers under the act in such functions, unless the Legislature 22 specifically states otherwise; 23 (2) To invest any funds held in reserves or sinking funds 24 or any funds not required for immediate disbursement in property or 25 securities in which savings banks or other banks may legally invest LB 618

- 1 funds subject to their control;
- 2 (3) To redeem its bonds at the redemption price
- 3 established therein or to purchase its bonds at less than
- 4 redemption price. Such bonds redeemed or purchased shall be
- 5 canceled;
- 6 (4) To borrow money and to apply for and accept advances,
- 7 loans, grants, contributions, and any other form of financial
- 8 assistance from the federal government, from the state, county,
- 9 municipality, or other public body, or from any sources, public
- 10 or private, including charitable funds, foundations, corporations,
- 11 trusts, or requests, for purposes of the act, to give such security
- 12 as may be required, and to enter into and carry out contracts in
- 13 connection with the act;
- 14 (5) Notwithstanding any other provision of law, to
- 15 include in any contract for financial assistance with the federal
- 16 government for a development project such conditions imposed
- 17 pursuant to federal law as such contracting public body deems
- 18 reasonable and appropriate and which are not inconsistent with the
- 19 purposes of the act;
- 20 (6) Within the designated family entertainment and sports
- 21 attraction district, to make or have made all surveys, appraisals,
- 22 studies, and plans necessary to carry out the purposes of the act
- 23 and to contract or cooperate with any and all persons or agencies,
- 24 public or private, in the making and carrying out of such surveys,
- 25 appraisals, studies, and plans;

1 (7) To make such expenditures as may be necessary to

- 2 carry out the purposes of the act and to make expenditures from
- 3 funds obtained from the federal government without regard to any
- 4 other laws pertaining to the making and approval of appropriations
- 5 and expenditures; and
- 6 (8) To exercise all or any part or combination of powers
- 7 granted in the act.
- 8 Sec. 11. The powers conferred by the Family Entertainment
- 9 and Sports Attraction Act shall be in addition and supplemental
- 10 to the powers conferred by any other law and shall be independent
- 11 of and in addition to any other provision of the laws of the
- 12 state with reference to the matters covered thereby and shall be
- 13 considered as a complete and independent act and not as amendatory
- 14 of or limited by any other provisions of the laws of the state.
- 15 The act and all grants of power, authority, rights, or discretion
- 16 made to a city, county, and joint entity and to a contracting
- 17 public body shall be liberally construed and all incidental powers
- 18 necessary to carry into effect the provisions of the act are
- 19 expressly granted to and conferred upon a city, county, and joint
- 20 entity or a contracting public body.