## LEGISLATURE OF NEBRASKA

### ONE HUNDRED FIRST LEGISLATURE

FIRST SESSION

# **LEGISLATIVE BILL 467**

Introduced by McCoy, 39; Price, 3.

Read first time January 20, 2009

Committee: Urban Affairs

### A BILL

1	FOR AN ACT relating to cities and villages; to amend sections
2	14-117, 15-104, 15-111, 15-112, 16-117, 16-122, and
3	17-402, Reissue Revised Statutes of Nebraska; to require
4	voter approval for actions related to annexation of
5	cities or villages; to harmonize provisions; and to
6	repeal the original sections.

7 Be it enacted by the people of the State of Nebraska,

Section 1. Section 14-117, Reissue Revised Statutes of
 Nebraska, is amended to read:

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3 14-117 The corporate limits of any city of the metropolitan class shall be fixed and determined by ordinance by 4 5 the council of such city. The city council of any city of the 6 metropolitan class may at any time extend the corporate limits of 7 such city over any contiguous or adjacent lands, lots, tracts, 8 streets, or highways, such distance as may be deemed proper in any 9 direction, and except that the city council may include, annex, 10 merge, or consolidate with such city of the metropolitan class, by 11 such extension of its limits, any adjoining city of the first class 12 having less than ten thousand population or any adjoining city of 13 the second class or village only if the action is approved by a 14 majority of the registered voters of the adjoining city or village 15 voting on the issue at a statewide primary or general election. 16 Any other laws and limitations defining the boundaries of cities or villages or the increase of area or extension of limits thereof 17 18 shall not apply to lots, lands, cities, or villages annexed, consolidated, or merged under this section. 19

Sec. 2. Section 15-104, Reissue Revised Statutes of
Nebraska, is amended to read:

15-104 The corporate limits of such <u>a city of the primary</u> <u>class</u> shall remain as before and the city council may by ordinance at any time include within the corporate limits of such city any contiguous or adjacent lands, lots, tracts, streets, or highways

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such distance and in such direction as may be deemed proper, 1 2 and except that the city council may include, annex, merge, or 3 consolidate with such city by such extension of its corporate limits, any village which is within the limits of such city, and 4 5 which it serves with water service or supply or with a sanitary sewerage system and service, or both such water and sanitary 6 7 sewerage service, only if the action is approved by a majority 8 of the registered voters of the village voting on the issue at 9 a statewide primary or general election. Such city shall have 10 power by ordinance to compel owners of land so brought within the 11 corporate limits to lay out streets and public ways to conform 12 to and be continuous with the streets and ways of such  $city_{\mathcal{T}}$  or 13 otherwise as appears best for the convenience of the inhabitants of 14 such city and the public. It may vacate any public road established 15 through such land when necessary to secure regularity in the 16 general system of its public ways.

Sec. 3. Section 15-111, Reissue Revised Statutes of
Nebraska, is amended to read:

19 15-111 A city of the second class or village, which 20 adjoins a city of the primary class, as well as other villages 21 either adjoining such city of the second class or villages, or 22 supplied in whole or in part with gas, electric light, or street 23 transportation service or supply from manufacturing or power plants 24 and systems mainly located in and maintained and operated mainly 25 from chief headquarters or offices within such city of the primary

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class, may be consolidated with such city of the primary class 1 2 in the manner hereinafter set out. provided in this section and 3 section 15-112. It shall be the duty of the officers of such cities of the second class and villages twenty days prior to any general 4 5 city or village election, to submit to the electors thereof at such general city or village election whenever petitioned to do so by 6 7 twenty percent of the qualified electors thereof, the question of 8 the consolidation of such adjoining cities or villages with the 9 city of the primary class. Such question shall be submitted in 10 substantially the following form:

11 Shall the city of ..... be consolidated with the 12 city of .....? Or, as the case may be, Shall the village of 13 ..... be consolidated with the city of .....? The ballot 14 shall provide in the usual manner for a Yes and <u>or No</u> vote on the 15 question.

16 Sec. 4. Section 15-112, Reissue Revised Statutes of
17 Nebraska, is amended to read:

18 15-112 If at such election a majority of the vote cast in such municipality shall be on the issue of consolidation is in 19 20 favor of such consolidation, the result shall be certified to the 21 city council of the city of the primary class. If the city council 22 of such city of the primary class approves of the consolidation, 23 an ordinance shall be passed extending the limits of such city to include all the territory of the city of the second class or 24 25 village voting for consolidation, and the city or cities, village

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or villages, so consolidated with the city of the primary class
 shall become a part thereof.

3 Sec. 5. Section 16-117, Reissue Revised Statutes of
4 Nebraska, is amended to read:

5 16-117 (1) Except as provided in sections 13-1111 to 13-1120 and subject to this section, the mayor and city council of 6 7 a city of the first class may by ordinance at any time include 8 within the corporate limits of such city any contiguous or adjacent 9 lands, lots, tracts, streets, or highways as are urban or suburban 10 in character and in such direction as may be deemed proper, except 11 that an ordinance shall not include the annexation of any other 12 city or village unless the annexation is approved by a majority of 13 the registered voters of the other city or village voting on the 14 issue at a statewide primary or general election. Such grant of 15 power shall not be construed as conferring power upon the mayor and 16 city council to extend the limits of a city of the first class over 17 any agricultural lands which are rural in character.

(2) The invalidity of the annexation of any tract of land
in one ordinance shall not affect the validity of the remaining
tracts of land which are annexed by the ordinance and which
otherwise conform to state law.

(3) The city council proposing to annex land under the
authority of this section shall first adopt both a resolution
stating that the city is proposing the annexation of the land and a
plan for extending city services to the land. The resolution shall

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1 state:

2 (a) The time, date, and location of the public hearing
3 required by subsection (5) of this section;

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4 (b) A description of the boundaries of the land proposed
5 for annexation; and

6 (c) That the plan of the city for the extension of city 7 services to the land proposed for annexation is available for 8 inspection during regular business hours in the office of the city 9 clerk.

10 (4) The plan adopted by the city council shall contain 11 sufficient detail to provide a reasonable person with a full and 12 complete understanding of the proposal for extending city services 13 to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, 14 15 (b) state the method by which the city plans to finance the 16 extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable 17 18 for extending services to the land proposed for annexation, and 19 (d) include a map drawn to scale clearly delineating the land 20 proposed for annexation, the current boundaries of the city, the 21 proposed boundaries of the city after the annexation, and the 22 general land-use pattern in the land proposed for annexation.

(5) A public hearing on the proposed annexation shall be
held within sixty days following the adoption of the resolution
proposing to annex land to allow the city council to receive

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testimony from interested persons. The city council may recess
 the hearing, for good cause, to a time and date specified at the
 hearing.

(6) A copy of the resolution providing for the public 4 5 hearing shall be published in the official newspaper in the city 6 at least once not less than ten days preceding the date of the public hearing. A map drawn to scale delineating the land proposed 7 8 for annexation shall be published with the resolution. A copy of 9 the resolution providing for the public hearing shall be sent by 10 first-class mail following its passage to the school board of any 11 school district in the land proposed for annexation.

12 (7) Any owner of property contiguous or adjacent to a 13 city of the first class may by petition request that such property 14 be included within the corporate limits of such city. The mayor and 15 city council may include such property within the corporate limits 16 of the city without complying with subsections (3) through (6) of 17 this section.

18 (8) Notwithstanding the requirements of this section, the 19 mayor and city council are not required to approve any petition 20 requesting annexation or any resolution or ordinance proposing to 21 annex land pursuant to this section.

Sec. 6. Section 16-122, Reissue Revised Statutes of
Nebraska, is amended to read:

24 16-122 (1) In addition to existing annexation powers, the 25 mayor and council of any city of the first class may by ordinance

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1 annex any village or second-class city of the second class, which
2 is entirely surrounded by such city of the first class, if the
3 following conditions exist:
4 (1) (a) The city of the first class has water mains

5 adjacent to the village or second-class city of the second class 6 which are available for extension into and have capacity to serve 7 the village or second-class city of the second class;

8 (2) (b) The city of the first class has sanitary sewer 9 lines adjacent to the village or second-class city of the second 10 class which are available for extension into and have capacity to 11 serve the village or second-class city of the second class;

12 (3) (c) The city of the first class has water and sewer
13 treatment facilities which have the capacity to serve the village
14 or second-class city of the second class; and

15 (4) (d) The city of the first class has police, fire,
16 and snow removal facilities which have the capacity to serve the
17 village or second-class city of the second class; and -

18 (e) A majority of the registered voters of the village or
19 city of the second class voting on the issue at a statewide primary
20 or general election approve the annexation.

21 <u>(2)</u> In determining whether a village or second-class city 22 <u>of the second class</u> is entirely surrounded by a city <u>of the first</u> 23 <u>class</u> for annexation purposes, any land adjacent to the village or 24 <del>second-class</del> city <u>of the second class</u> which is legally immune from 25 annexation by either the city <u>of the first class</u> or the village<sub>7</sub> or

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1 second-class  $\operatorname{city}_{7}$  of the second class shall not be considered if 2 the village or second-class city of the second class is otherwise 3 surrounded by the city of the first class.

Sec. 7. Section 17-402, Reissue Revised Statutes of
Nebraska, is amended to read:

6 17-402 When any city of the second class or village shall desire seeks to be annexed to another and contiguous city 7 8 of the second class or village, the city council or trustees of 9 each city or village shall appoint three commissioners to arrange 10 and report to such council or trustees respectively the terms 11 and conditions on which the proposed annexation can be made. If 12 + and, if the council or trustees of each such city or village 13 approve of the terms and conditions proposed, they shall, by proper 14 ordinance, so declare. The + and thereupon the council or trustees 15 of each of such cities or villages by ordinance passed at least 16 one month prior to the general annual election therein, may in each city or village shall submit the question of such annexation, 17 18 upon the terms and conditions so proposed, to the electors of their respective cities or villages. If + and if a majority of 19 20 the electors of each city or village voting on the issue vote in 21 favor of such annexation, the council or trustees of each shall, by proper ordinance, so declare. A certified copy of the whole 22 proceedings of the city or village shall be filed with the clerk of 23 24 the city or village to which the annexation is made.

25 Sec. 8. Original sections 14-117, 15-104, 15-111, 15-112,

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1 16-117, 16-122, and 17-402, Reissue Revised Statutes of Nebraska,

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2 are repealed.
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