LB 563 LB 563

LEGISLATURE OF NEBRASKA

ONE HUNDRED FIRST LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 563

FINAL READING

Introduced by Lathrop, 12; Mello, 5; Nordquist, 7.

Read first time January 21, 2009

Committee: Business and Labor

A BILL

| 1 | FOR | AN | ACT relating to labor; to amend sections 77-2711 and |
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| 2 | | | 77-27,119, Reissue Revised Statutes of Nebraska, and |
| 3 | | | section 48-2115, Revised Statutes Supplement, 2009; to |
| 4 | | | adopt the Employee Classification Act; to provide funding |
| 5 | | | for enforcement; to allow the Department of Revenue |
| 6 | | | to disclose information to the Department of Labor as |
| 7 | | | prescribed; to harmonize provisions; and to repeal the |
| 8 | | | original sections. |
| | | | |

⁹ Be it enacted by the people of the State of Nebraska,

1 Section 1. Sections 1 to 12 of this act shall be known

- 2 and may be cited as the Employee Classification Act.
- 3 Sec. 2. For purposes of the Employee Classification Act:
- 4 (1) Commissioner means the Commissioner of Labor;
- 5 (2) Construction has the same meaning as in section
- 6 48-2103;
- 7 (3) Contractor means an individual, partnership, limited
- 8 liability company, corporation, or other business entity engaged
- 9 in a delivery service or a construction contractor business,
- 10 as contractor is defined in section 48-2103, and includes any
- 11 subcontractor performing services for a contractor;
- 12 (4) Delivery service means the transport and delivery of
- 13 goods, products, supplies, or raw materials upon the highways of
- 14 this state;
- 15 (5) Department means the Department of Labor; and
- 16 (6) Performing services means the performance of
- 17 construction labor or delivery services for remuneration.
- 18 Sec. 3. (1) An individual performing construction labor
- 19 services for a contractor is presumed an employee and not an
- 20 independent contractor for purposes of the Employee Classification
- 21 Act, unless:
- 22 (a) The individual meets the criteria found in
- 23 subdivision (5) of section 48-604;
- 24 <u>(b) The individual has been registered as a contractor</u>
- 25 pursuant to the Contractor Registration Act prior to commencing

- 1 construction work for the contractor; and
- 2 (c) The individual has been assigned a combined tax rate
- 3 pursuant to subdivision (4) of section 48-649 or is exempted from
- 4 unemployment insurance coverage pursuant to subdivision (6) of
- 5 section 48-604.
- 6 (2) An individual performing delivery services for
- 7 a contractor is presumed an employee and not an independent
- 8 contractor for purposes of the Employee Classification Act, unless
- 9 the individual meets the criteria found in subdivision (5) of
- 10 section 48-604 or is exempted from unemployment insurance coverage
- 11 pursuant to subdivision (6) of section 48-604.
- 12 <u>(3) The Employee Classification Act shall not be</u>
- 13 construed to affect or apply to a common-law or statutory action
- 14 providing for recovery in tort and shall not be construed to affect
- 15 or change the common-law interpretation of independent contractor
- 16 status as it relates to tort liability or a workers' compensation
- 17 claim. The act shall also not be construed to affect or alter
- 18 the use of the term independent contractor as interpreted by the
- 19 Department of Revenue and shall not be construed to affect any
- 20 action brought pursuant to the Nebraska Revenue Act of 1967.
- 21 Sec. 4. It is a violation of the Employee Classification
- 22 Act for a contractor to designate an individual as an independent
- 23 contractor who would be properly classified as an employee under
- 24 section 3 of this act.
- 25 Sec. 5. The department shall establish and operate a

1 hotline and web site for individuals to report suspected violations

- 2 of the Employee Classification Act. The hotline and web site may
- 3 be operated in conjunction with the requirements of the Contractor
- 4 Registration Act. At a minimum, the department shall require
- 5 the reporting individual to provide contact information and a
- 6 description of the suspected violation including the name of the
- 7 business and job site location. Except to the extent needed in
- 8 any administrative hearing, civil action, or criminal proceeding
- 9 brought to enforce the Employment Security Law, Nebraska Revenue
- 10 Act of 1967, or Nebraska Workers' Compensation Act, information
- 11 obtained by the department under this section or obtained from
- 12 any individual pursuant to the administration of the Employee
- 13 Classification Act shall be held confidential.
- Sec. 6. The department shall timely investigate all
- 15 credible reports made pursuant to section 5 of this act.
- 16 Sec. 7. In addition to any other fines or penalties
- 17 provided by law, if the commissioner finds, after notice and
- 18 hearing, that a contractor has violated the Employee Classification
- 19 Act, the contractor shall be assessed, by the commissioner, a
- 20 five-hundred-dollar fine per each misclassified individual for
- 21 the first offense and a five-thousand-dollar fine per each
- 22 misclassified individual for each second and subsequent offense.
- 23 Sec. 8. Upon finding a contractor has violated the
- 24 Employee Classification Act, the commissioner shall instigate
- 25 proceedings pursuant to the Employment Security Law to collect

1 any unpaid combined taxes plus interest. The commissioner shall

- 2 share any violations with the Department of Revenue for analysis
- 3 of violations of the Nebraska Revenue Act of 1967 and with the
- 4 Nebraska Workers' Compensation Court. Upon receipt, the Department
- 5 of Revenue shall promptly investigate and, if appropriate, proceed
- 6 with the collection of any income tax not withheld plus interest
- 7 and penalties. The commissioner, Department of Revenue, and
- 8 Nebraska Workers' Compensation Court shall refer any violation
- 9 reasonably believed to be a civil or criminal violation of
- 10 the Employment Security Law, the Nebraska Revenue Act of 1967,
- 11 the Nebraska Workers' Compensation Act, or another law to the
- 12 appropriate prosecuting authority for appropriate action.
- 13 Sec. 9. The department shall annually provide a report to
- 14 the Legislature regarding compliance with and enforcement of the
- 15 Employee Classification Act. The report shall include, but not be
- 16 limited to, the number of reports received from both its hotline
- 17 and web site, the number of investigated reports, the findings
- 18 of the reports, the amount of combined tax, interest, and fines
- 19 collected, the number of referrals to the Department of Revenue,
- 20 Nebraska Workers' Compensation Court, and appropriate prosecuting
- 21 <u>authority</u>, and the outcome of such referrals.
- 22 Sec. 10. Every contractor shall post in a conspicuous
- 23 place at the job site or place of business in English and Spanish
- 24 the following notice:
- 25 (1) Every individual working for a contractor has the

1 right to be properly classified by the contractor as an employee

- 2 rather than an independent contractor if the individual does not
- 3 meet the requirements of an independent contractor under the law
- 4 known as the Employee Classification Act.
- 5 (2) If you believe you or someone else has not been
- 6 properly classified as an employee or an independent contractor
- 7 under the Employee Classification Act, contact the Department of
- 8 Labor.

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9 Sec. 11. Any contract between the state or a political 10 subdivision and a contractor shall require that each contractor who 11 performs construction or delivery service pursuant to the contract 12 submit to the state or political subdivision an affidavit attesting 13 that (1) each individual performing services for such contractor is 14 properly classified under the Employee Classification Act, (2) such 15 contractor has completed a federal I-9 immigration form and has such form on file for each employee performing services, (3) such 16 17 contractor has complied with section 4-114, (4) such contractor 18 has no reasonable basis to believe that any individual performing 19 services for such contractor is an undocumented worker, and (5) as 20 of the time of the contract, such contractor is not barred from 21 contracting with the state or any political subdivision pursuant 22 to section 12 of this act. Such contract shall also require that 23 the contractor follow the provisions of the Employee Classification 24 Act. A violation of the act by a contractor is grounds for

rescission of the contract by the state or political subdivision.

1 Sec. 12. Any contractor who knowingly provides a false

- 2 affidavit under section 11 of this act to the state or political
- 3 subdivision shall be subject to the penalties of perjury and upon
- 4 a second or subsequent violation shall be barred from contracting
- 5 with the state or any political subdivision for a period of three
- 6 years after the date of discovery of the falsehood.
- 7 Sec. 13. Section 48-2115, Revised Statutes Supplement,
- 8 2009, is amended to read:
- 9 48-2115 There is hereby created the Contractor
- 10 Registration Cash Fund to be administered by the department and
- 11 used to enforce the Contractor Registration Act and the Employee
- 12 <u>Classification Act</u>. The fund shall consist of such sums as are
- 13 appropriated to it by the Legislature and any fees collected in the
- 14 administration of the act acts that are to be credited to the fund.
- 15 Any money in the fund available for investment shall be invested
- 16 by the state investment officer pursuant to the Nebraska Capital
- 17 Expansion Act and the Nebraska State Funds Investment Act.
- 18 Sec. 14. Section 77-2711, Reissue Revised Statutes of
- 19 Nebraska, is amended to read:
- 20 77-2711 (1)(a) The Tax Commissioner shall enforce
- 21 sections 77-2701.04 to 77-2713 and may prescribe, adopt, and
- 22 enforce rules and regulations relating to the administration and
- 23 enforcement of such sections.
- 24 (b) The Tax Commissioner may prescribe the extent to
- 25 which any ruling or regulation shall be applied without retroactive

- 1 effect.
- 2 (2) The Tax Commissioner may employ accountants,
- 3 auditors, investigators, assistants, and clerks necessary for the
- 4 efficient administration of the Nebraska Revenue Act of 1967 and
- 5 may delegate authority to his or her representatives to conduct
- 6 hearings, prescribe regulations, or perform any other duties
- 7 imposed by such act.
- 8 (3)(a) Every seller, every retailer, and every person
- 9 storing, using, or otherwise consuming in this state property
- 10 purchased from a retailer shall keep such records, receipts,
- 11 invoices, and other pertinent papers in such form as the Tax
- 12 Commissioner may reasonably require.
- 13 (b) Every such seller, retailer, or person shall keep
- 14 such records for not less than three years from the making of such
- 15 records unless the Tax Commissioner in writing sooner authorized
- 16 their destruction.
- 17 (4) The Tax Commissioner or any person authorized in
- 18 writing by him or her may examine the books, papers, records, and
- 19 equipment of any person selling property and any person liable for
- 20 the use tax and may investigate the character of the business of
- 21 the person in order to verify the accuracy of any return made or,
- 22 if no return is made by the person, to ascertain and determine
- 23 the amount required to be paid. In the examination of any person
- 24 selling property or of any person liable for the use tax, an
- 25 inquiry shall be made as to the accuracy of the reporting of city

1 sales and use taxes for which the person is liable under the Local

- 2 Option Revenue Act or sections 13-319, 13-324, and 13-2813 and
- 3 the accuracy of the allocation made between the various counties,
- 4 cities, villages, and municipal counties of the tax due. The Tax
- 5 Commissioner may make or cause to be made copies of resale or
- 6 exemption certificates and may pay a reasonable amount to the
- 7 person having custody of the records for providing such copies.
- 8 (5) The taxpayer shall have the right to keep or store
- 9 his or her records at a point outside this state and shall make his
- 10 or her records available to the Tax Commissioner at all times.
- 11 (6) In administration of the use tax, the Tax
- 12 Commissioner may require the filing of reports by any person or
- 13 class of persons having in his, her, or their possession or custody
- 14 information relating to sales of property, the storage, use, or
- 15 other consumption of which is subject to the tax. The report shall
- 16 be filed when the Tax Commissioner requires and shall set forth the
- 17 names and addresses of purchasers of the property, the sales price
- 18 of the property, the date of sale, and such other information as
- 19 the Tax Commissioner may require.
- 20 (7) It shall be a Class I misdemeanor for the Tax
- 21 Commissioner or any official or employee of the Tax Commissioner,
- 22 the State Treasurer, or the Department of Administrative Services
- 23 to make known in any manner whatever the business affairs,
- 24 operations, or information obtained by an investigation of records
- 25 and activities of any retailer or any other person visited

or examined in the discharge of official duty or the amount 1 2 or source of income, profits, losses, expenditures, or any 3 particular thereof, set forth or disclosed in any return, or to permit any return or copy thereof, or any book containing 5 any abstract or particulars thereof to be seen or examined by 6 any person not connected with the Tax Commissioner. Nothing in 7 this section shall be construed to prohibit (a) the delivery to 8 a taxpayer, his or her duly authorized representative, or his 9 or her successors, receivers, trustees, executors, administrators, 10 assignees, or quarantors, if directly interested, of a certified 11 copy of any return or report in connection with his or her tax, 12 (b) the publication of statistics so classified as to prevent 13 the identification of particular reports or returns and the items 14 thereof, (c) the inspection by the Attorney General, other legal 15 representative of the state, or county attorney of the reports 16 or returns of any taxpayer when either (i) information on the reports or returns is considered by the Attorney General to be 17 relevant to any action or proceeding instituted by the taxpayer 18 19 or against whom an action or proceeding is being considered or 20 has been commenced by any state agency or the county or (ii) the 21 taxpayer has instituted an action to review the tax based thereon 22 or an action or proceeding against the taxpayer for collection of 23 tax or failure to comply with the Nebraska Revenue Act of 1967 is being considered or has been commenced, (d) the furnishing of any 24 25 information to the United States Government or to states allowing

1 similar privileges to the Tax Commissioner, (e) the disclosure of

- 2 information and records to a collection agency contracting with the
- 3 Tax Commissioner pursuant to sections 77-377.01 to 77-377.04, (f)
- 4 the disclosure to another party to a transaction of information
- 5 and records concerning the transaction between the taxpayer and
- 6 the other party, or (g) the disclosure of information pursuant to
- 7 section 77-27,195 or 77-5731, or (h) the disclosure of information
- 8 to the Department of Labor necessary for the administration of the
- 9 Employment Security Law, the Contractor Registration Act, or the
- 10 Employee Classification Act.
- 11 (8) Notwithstanding the provisions of subsection (7) of
- 12 this section, the Tax Commissioner may permit the Postal Inspector
- 13 of the United States Postal Service or his or her delegates to
- 14 inspect the reports or returns of any person filed pursuant to the
- 15 Nebraska Revenue Act of 1967 when information on the reports or
- 16 returns is relevant to any action or proceeding instituted or being
- 17 considered by the United States Postal Service against such person
- 18 for the fraudulent use of the mails to carry and deliver false and
- 19 fraudulent tax returns to the Tax Commissioner with the intent to
- 20 defraud the State of Nebraska or to evade the payment of Nebraska
- 21 state taxes.
- 22 (9) Notwithstanding the provisions of subsection (7) of
- 23 this section, the Tax Commissioner may permit other tax officials
- 24 of this state to inspect the tax returns, reports, and applications
- 25 filed under sections 77-2701.04 to 77-2713, but such inspection

1 shall be permitted only for purposes of enforcing a tax law and

- 2 only to the extent and under the conditions prescribed by the rules
- 3 and regulations of the Tax Commissioner.
- 4 (10) Notwithstanding the provisions of subsection (7)
- 5 of this section, the Tax Commissioner may, upon request, provide
- 6 the county board of any county which has exercised the authority
- 7 granted by section 81-1254 with a list of the names and addresses
- 8 of the hotels located within the county for which lodging sales tax
- 9 returns have been filed or for which lodging sales taxes have been
- 10 remitted for the county's County Visitors Promotion Fund under the
- 11 Nebraska Visitors Development Act.
- 12 The information provided by the Tax Commissioner shall
- 13 indicate only the names and addresses of the hotels located within
- 14 the requesting county for which lodging sales tax returns have been
- 15 filed for a specified period and the fact that lodging sales taxes
- 16 remitted by or on behalf of the hotel have constituted a portion of
- 17 the total sum remitted by the state to the county for a specified
- 18 period under the provisions of the Nebraska Visitors Development
- 19 Act. No additional information shall be revealed.
- 20 (11)(a) Notwithstanding the provisions of subsection (7)
- 21 of this section, the Tax Commissioner shall, upon written request
- 22 by the Auditor of Public Accounts or the Legislative Performance
- 23 Audit Committee, make tax returns and tax return information open
- 24 to inspection by or disclosure to Auditor of Public Accounts or
- 25 Legislative Performance Audit Section employees for the purpose of

1 and to the extent necessary in making an audit of the Department

- 2 of Revenue pursuant to section 50-1205 or 84-304. Confidential
- 3 tax returns and tax return information shall be audited only upon
- 4 the premises of the Department of Revenue. All audit workpapers
- 5 pertaining to the audit of the Department of Revenue shall be
- 6 stored in a secure place in the Department of Revenue.
- 7 (b) No employee of the Auditor of Public Accounts or
- 8 Legislative Performance Audit Section shall disclose to any person,
- 9 other than another Auditor of Public Accounts or Legislative
- 10 Performance Audit Section employee whose official duties require
- 11 such disclosure or as provided in subsections (2) and (3) of
- 12 section 50-1213, any return or return information described in the
- 13 Nebraska Revenue Act of 1967 in a form which can be associated
- 14 with or otherwise identify, directly or indirectly, a particular
- 15 taxpayer.
- 16 (c) Any person who violates the provisions of this
- 17 subsection shall be guilty of a Class I misdemeanor. For purposes
- 18 of this subsection, employee includes a former Auditor of Public
- 19 Accounts or Legislative Performance Audit Section employee.
- 20 (12) For purposes of this subsection and subsection (11)
- 21 of this section:
- 22 (a) Disclosure means the making known to any person in
- 23 any manner a tax return or return information;
- 24 (b) Return information means:
- 25 (i) A taxpayer's identification number and (A) the

1 nature, source, or amount of his or her income, payments, receipts,

- 2 deductions, exemptions, credits, assets, liabilities, net worth,
- 3 tax liability, tax withheld, deficiencies, overassessments, or tax
- 4 payments, whether the taxpayer's return was, is being, or will be
- 5 examined or subject to other investigation or processing or (B) any
- 6 other data received by, recorded by, prepared by, furnished to, or
- 7 collected by the Tax Commissioner with respect to a return or the
- 8 determination of the existence or possible existence of liability
- 9 or the amount of liability of any person for any tax, penalty,
- 10 interest, fine, forfeiture, or other imposition or offense; and
- 11 (ii) Any part of any written determination or any
- 12 background file document relating to such written determination;
- 13 and
- 14 (c) Tax return or return means any tax or information
- 15 return or claim for refund required by, provided for, or permitted
- 16 under sections 77-2701 to 77-2713 which is filed with the Tax
- 17 Commissioner by, on behalf of, or with respect to any person
- 18 and any amendment or supplement thereto, including supporting
- 19 schedules, attachments, or lists which are supplemental to or part
- 20 of the filed return.
- 21 (13) Notwithstanding the provisions of subsection (7) of
- 22 this section, the Tax Commissioner shall, upon request, provide any
- 23 municipality which has adopted the local option sales tax under the
- 24 Local Option Revenue Act with a list of the names and addresses
- 25 of the retailers which have collected the local option sales tax

1 for the municipality. The request may be made annually and shall

- 2 be submitted to the Tax Commissioner on or before June 30 of
- 3 each year. The information provided by the Tax Commissioner shall
- 4 indicate only the names and addresses of the retailers. The Tax
- 5 Commissioner may provide additional information to a municipality
- 6 so long as the information does not include any data detailing
- 7 the specific revenue, expenses, or operations of any particular
- 8 business.
- 9 (14) In all proceedings under the Nebraska Revenue Act
- 10 of 1967, the Tax Commissioner may act for and on behalf of the
- 11 people of the State of Nebraska. The Tax Commissioner in his or her
- 12 discretion may waive all or part of any penalties provided by the
- 13 provisions of such act or interest on delinquent taxes specified in
- 14 section 45-104.02, as such rate may from time to time be adjusted.
- 15 (15)(a) The purpose of this subsection is to set forth
- 16 the state's policy for the protection of the confidentiality
- 17 rights of all participants in the system operated pursuant to
- 18 the streamlined sales and use tax agreement and of the privacy
- 19 interests of consumers who deal with model 1 sellers.
- 20 (b) For purposes of this subsection:
- 21 (i) Anonymous data means information that does not
- 22 identify a person;
- 23 (ii) Confidential taxpayer information means all
- 24 information that is protected under a member state's laws,
- 25 regulations, and privileges; and

1 (iii) Personally identifiable information means

- 2 information that identifies a person.
- 3 (c) The state agrees that a fundamental precept for model
- 4 1 sellers is to preserve the privacy of consumers by protecting
- 5 their anonymity. With very limited exceptions, a certified service
- 6 provider shall perform its tax calculation, remittance, and
- 7 reporting functions without retaining the personally identifiable
- 8 information of consumers.
- 9 (d) The governing board of the member states in the
- 10 streamlined sales and use tax agreement may certify a certified
- 11 service provider only if that certified service provider certifies
- 12 that:
- 13 (i) Its system has been designed and tested to ensure
- 14 that the fundamental precept of anonymity is respected;
- 15 (ii) Personally identifiable information is only used and
- 16 retained to the extent necessary for the administration of model 1
- 17 with respect to exempt purchasers;
- 18 (iii) It provides consumers clear and conspicuous
- 19 notice of its information practices, including what information
- 20 it collects, how it collects the information, how it uses the
- 21 information, how long, if at all, it retains the information, and
- 22 whether it discloses the information to member states. Such notice
- 23 shall be satisfied by a written privacy policy statement accessible
- 24 by the public on the web site of the certified service provider;
- 25 (iv) Its collection, use, and retention of personally

1 identifiable information is limited to that required by the member

- 2 states to ensure the validity of exemptions from taxation that are
- 3 claimed by reason of a consumer's status or the intended use of the
- 4 goods or services purchased; and
- 5 (v) It provides adequate technical, physical, and
- 6 administrative safeguards so as to protect personally identifiable
- 7 information from unauthorized access and disclosure.
- 8 (e) The state shall provide public notification to
- 9 consumers, including exempt purchasers, of the state's practices
- 10 relating to the collection, use, and retention of personally
- 11 identifiable information.
- 12 (f) When any personally identifiable information that
- 13 has been collected and retained is no longer required for the
- 14 purposes set forth in subdivision (15)(d)(iv) of this section, such
- 15 information shall no longer be retained by the member states.
- (g) When personally identifiable information regarding an
- 17 individual is retained by or on behalf of the state, it shall
- 18 provide reasonable access by such individual to his or her own
- 19 information in the state's possession and a right to correct any
- 20 inaccurately recorded information.
- 21 (h) If anyone other than a member state, or a person
- 22 authorized by that state's law or the agreement, seeks to discover
- 23 personally identifiable information, the state from whom the
- 24 information is sought should make a reasonable and timely effort to
- 25 notify the individual of such request.

1 (i) This privacy policy is subject to enforcement by the

- 2 Attorney General.
- 3 (j) All other laws and regulations regarding the
- 4 collection, use, and maintenance of confidential taxpayer
- 5 information remain fully applicable and binding. Without
- 6 limitation, this subsection does not enlarge or limit the state's
- 7 authority to:
- 8 (i) Conduct audits or other reviews as provided under the
- 9 agreement and state law;
- 10 (ii) Provide records pursuant to the federal Freedom of
- 11 Information Act, disclosure laws with governmental agencies, or
- 12 other regulations;
- 13 (iii) Prevent, consistent with state law, disclosure of
- 14 confidential taxpayer information;
- 15 (iv) Prevent, consistent with federal law, disclosure or
- 16 misuse of federal return information obtained under a disclosure
- 17 agreement with the Internal Revenue Service; and
- 18 (v) Collect, disclose, disseminate, or otherwise use
- 19 anonymous data for governmental purposes.
- 20 Sec. 15. Section 77-27,119, Reissue Revised Statutes of
- 21 Nebraska, is amended to read:
- 22 77-27,119 (1) The Tax Commissioner shall administer and
- 23 enforce the income tax imposed by sections 77-2714 to 77-27,135,
- 24 and he or she is authorized to conduct hearings, to adopt and
- 25 promulgate such rules and regulations, and to require such facts

1 and information to be reported as he or she may deem necessary to

- 2 enforce the income tax provisions of such sections, except that
- 3 such rules, regulations, and reports shall not be inconsistent with
- 4 the laws of this state or the laws of the United States. The Tax
- 5 Commissioner may for enforcement and administrative purposes divide
- 6 the state into a reasonable number of districts in which branch
- 7 offices may be maintained.
- 8 (2)(a) The Tax Commissioner may prescribe the form and
- 9 contents of any return or other document required to be filed under
- 10 the income tax provisions. Such return or other document shall
- 11 be compatible as to form and content with the return or document
- 12 required by the laws of the United States. The form shall have a
- 13 place where the taxpayer shall designate the high school district
- 14 in which he or she lives and the county in which the high school
- 15 district is headquartered. The Tax Commissioner shall adopt and
- 16 promulgate such rules and regulations as may be necessary to insure
- 17 compliance with this requirement.
- 18 (b) The State Department of Education, with the
- 19 assistance and cooperation of the Department of Revenue, shall
- 20 develop a uniform system for numbering all school districts in the
- 21 state. Such system shall be consistent with the data processing
- 22 needs of the Department of Revenue and shall be used for the
- 23 school district identification required by subdivision (a) of this
- 24 subsection.
- 25 (c) The proper filing of an income tax return shall

1 consist of the submission of such form as prescribed by the

- 2 Tax Commissioner or an exact facsimile thereof with sufficient
- 3 information provided by the taxpayer on the face of the form from
- 4 which to compute the actual tax liability. Each taxpayer shall
- 5 include such taxpayer's correct social security number or state
- 6 identification number and the school district identification number
- 7 of the school district in which the taxpayer resides on the face of
- 8 the form. A filing is deemed to occur when the required information
- 9 is provided.

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to such person or persons.

- 10 (3) The Tax Commissioner, for the purpose of ascertaining 11 the correctness of any return or other document required to 12 be filed under the income tax provisions, for the purpose of 13 determining corporate income, individual income, and withholding 14 tax due, or for the purpose of making an estimate of taxable income 15 of any person, shall have the power to examine or to cause to have 16 examined, by any agent or representative designated by him or her 17 for that purpose, any books, papers, records, or memoranda bearing 18 upon such matters and may by summons require the attendance of 19 the person responsible for rendering such return or other document 20 or remitting any tax, or any officer or employee of such person, 21 or the attendance of any other person having knowledge in the 22 premises, and may take testimony and require proof material for his or her information, with power to administer oaths or affirmations 23
- 25 (4) The time and place of examination pursuant to this

1 section shall be such time and place as may be fixed by the Tax

- 2 Commissioner and as are reasonable under the circumstances. In the
- 3 case of a summons, the date fixed for appearance before the Tax
- 4 Commissioner shall not be less than twenty days from the time of
- 5 service of the summons.
- 6 (5) No taxpayer shall be subjected to unreasonable or
- 7 unnecessary examinations or investigations.
- 8 (6) Except in accordance with proper judicial order or
- 9 as otherwise provided by law, it shall be unlawful for the Tax
- 10 Commissioner, any officer or employee of the Tax Commissioner,
- 11 any person engaged or retained by the Tax Commissioner on an
- 12 independent contract basis, any person who pursuant to this section
- 13 is permitted to inspect any report or return or to whom a copy, an
- 14 abstract, or a portion of any report or return is furnished, any
- 15 employee of the State Treasurer or the Department of Administrative
- 16 Services, or any other person to divulge, make known, or use in
- 17 any manner the amount of income or any particulars set forth or
- 18 disclosed in any report or return required except for the purpose
- 19 of enforcing sections 77-2714 to 77-27,135. The officers charged
- 20 with the custody of such reports and returns shall not be required
- 21 to produce any of them or evidence of anything contained in them
- 22 in any action or proceeding in any court, except on behalf of the
- 23 Tax Commissioner in an action or proceeding under the provisions
- 24 of the tax law to which he or she is a party or on behalf of
- 25 any party to any action or proceeding under such sections when the

reports or facts shown thereby are directly involved in such action 1 2 or proceeding, in either of which events the court may require the 3 production of, and may admit in evidence, so much of such reports or of the facts shown thereby as are pertinent to the action or 5 proceeding and no more. Nothing in this section shall be construed 6 (a) to prohibit the delivery to a taxpayer, his or her duly authorized representative, or his or her successors, receivers, 7 8 trustees, personal representatives, administrators, assignees, or 9 guarantors, if directly interested, of a certified copy of any 10 return or report in connection with his or her tax, (b) to 11 prohibit the publication of statistics so classified as to prevent 12 the identification of particular reports or returns and the items 13 thereof, (c) to prohibit the inspection by the Attorney General, 14 other legal representatives of the state, or a county attorney 15 of the report or return of any taxpayer who brings an action to 16 review the tax based thereon, against whom an action or proceeding 17 for collection of tax has been instituted, or against whom an 18 action, proceeding, or prosecution for failure to comply with the 19 Nebraska Revenue Act of 1967 is being considered or has been 20 commenced, (d) to prohibit furnishing to the Nebraska Workers' 21 Compensation Court the names, addresses, and identification numbers 22 of employers, and such information shall be furnished on request 23 of the court, (e) to prohibit the disclosure of information and records to a collection agency contracting with the Tax 24 25 Commissioner pursuant to sections 77-377.01 to 77-377.04, (f)

to prohibit the disclosure of information pursuant to section 1 2 77-27,195, 77-4110, or 77-5731, (g) to prohibit the disclosure 3 to the Public Employees Retirement Board of the addresses of individuals who are members of the retirement systems administered 5 by the board, and such information shall be furnished to the board solely for purposes of its administration of the retirement 6 7 systems upon written request, which request shall include the name 8 and social security number of each individual for whom an address 9 is requested, (h) to prohibit the disclosure to the Department 10 of Labor of tax return information pertaining to individuals, corporations, and businesses determined by the Department of Labor 11 12 to be delinquent in the payment of combined tax or in the repayment 13 of benefit overpayments, and such disclosure shall be strictly 14 limited to information necessary for the administration of the 15 Employment Security Law, to prohibit the disclosure of information 16 to the Department of Labor necessary for the administration of the Employment Security Law, the Contractor Registration Act, or 17 the Employee Classification Act, (i) to prohibit the disclosure 18 19 to the Department of Motor Vehicles of tax return information 20 pertaining to individuals, corporations, and businesses determined 21 by the Department of Motor Vehicles to be delinquent in the payment 22 of amounts due under agreements pursuant to the International Fuel 23 Tax Agreement Act, and such disclosure shall be strictly limited 24 to information necessary for the administration of the act, or (j) 25 to prohibit the disclosure under section 42-358.08, 43-512.06, or

43-3327 to any court-appointed individuals, the county attorney,
any authorized attorney, or the Department of Health and Human

- 3 Services of an absent parent's address, social security number,
- 4 amount of income, health insurance information, and employer's
- 5 name and address for the exclusive purpose of establishing and
- 6 collecting child, spousal, or medical support. Information so
- 7 obtained shall be used for no other purpose. Any person who
- 8 violates this subsection shall be guilty of a felony and shall upon
- 9 conviction thereof be fined not less than one hundred dollars nor
- 10 more than five hundred dollars, or be imprisoned not more than five
- 11 years, or be both so fined and imprisoned, in the discretion of
- 12 the court and shall be assessed the costs of prosecution. If the
- 13 offender is an officer or employee of the state, he or she shall be
- 14 dismissed from office and be ineligible to hold any public office
- 15 in this state for a period of two years thereafter.
- 16 (7) Reports and returns required to be filed under income
- 17 tax provisions of sections 77-2714 to 77-27,135 shall be preserved
- 18 until the Tax Commissioner orders them to be destroyed.
- 19 (8) Notwithstanding the provisions of subsection (6) of
- 20 this section, the Tax Commissioner may permit the Secretary of the
- 21 Treasury of the United States or his or her delegates or the proper
- 22 officer of any state imposing an income tax, or the authorized
- 23 representative of either such officer, to inspect the income tax
- 24 returns of any taxpayer or may furnish to such officer or his or
- 25 her authorized representative an abstract of the return of income

1 of any taxpayer or supply him or her with information concerning an

- 2 item of income contained in any return or disclosed by the report
- 3 of any investigation of the income or return of income of any
- 4 taxpayer, but such permission shall be granted only if the statutes
- 5 of the United States or of such other state, as the case may be,
- 6 grant substantially similar privileges to the Tax Commissioner of
- 7 this state as the officer charged with the administration of the
- 8 income tax imposed by sections 77-2714 to 77-27,135.
- 9 (9) Notwithstanding the provisions of subsection (6) of 10 this section, the Tax Commissioner may permit the Postal Inspector 11 of the United States Postal Service or his or her delegates to
- 12 inspect the reports or returns of any person filed pursuant to the
- 13 Nebraska Revenue Act of 1967 when information on the reports or
- 14 returns is relevant to any action or proceeding instituted or being
- 15 considered by the United States Postal Service against such person
- 16 for the fraudulent use of the mails to carry and deliver false and
- 17 fraudulent tax returns to the Tax Commissioner with the intent to
- 18 defraud the State of Nebraska or to evade the payment of Nebraska
- 19 state taxes.
- 20 (10)(a) Notwithstanding the provisions of subsection (6)
- 21 of this section, the Tax Commissioner shall, upon written request
- 22 by the Auditor of Public Accounts or the Legislative Performance
- 23 Audit Committee, make tax returns and tax return information
- 24 open to inspection by or disclosure to officers and employees
- 25 of the Auditor of Public Accounts or Legislative Performance

1 Audit Section employees for the purpose of and to the extent

- 2 necessary in making an audit of the Department of Revenue pursuant
- 3 to section 50-1205 or 84-304. The Auditor of Public Accounts
- 4 or Legislative Performance Audit Section shall statistically and
- 5 randomly select the tax returns and tax return information to
- 6 be audited based upon a computer tape provided by the Department
- 7 of Revenue which contains only total population documents without
- 8 specific identification of taxpayers. The Tax Commissioner shall
- 9 have the authority to approve the statistical sampling method used
- 10 by the Auditor of Public Accounts or Legislative Performance Audit
- 11 Section. Confidential tax returns and tax return information shall
- 12 be audited only upon the premises of the Department of Revenue.
- 13 All audit workpapers pertaining to the audit of the Department of
- 14 Revenue shall be stored in a secure place in the Department of
- 15 Revenue.
- 16 (b) No officer or employee of the Auditor of Public
- 17 Accounts or Legislative Performance Audit Section employee shall
- 18 disclose to any person, other than another officer or employee of
- 19 the Auditor of Public Accounts or Legislative Performance Audit
- 20 Section employee whose official duties require such disclosure or
- 21 as provided in subsections (2) and (3) of section 50-1213, any
- 22 return or return information described in the Nebraska Revenue
- 23 Act of 1967 in a form which can be associated with or otherwise
- 24 identify, directly or indirectly, a particular taxpayer.
- 25 (c) Any person who violates the provisions of this

1 subsection shall be guilty of a Class IV felony and, in the

- 2 discretion of the court, may be assessed the costs of prosecution.
- 3 The guilty officer or employee shall be dismissed from employment
- 4 and be ineligible to hold any position of employment with the State
- 5 of Nebraska for a period of two years thereafter. For purposes of
- 6 this subsection, officer or employee shall include a former officer
- 7 or employee of the Auditor of Public Accounts or former Legislative
- 8 Performance Audit Section employee.
- 9 (11) For purposes of subsections (10) through (13) of
- 10 this section:
- 11 (a) Tax returns shall mean any tax or information return
- 12 or claim for refund required by, provided for, or permitted
- 13 under sections 77-2714 to 77-27,135 which is filed with the Tax
- 14 Commissioner by, on behalf of, or with respect to any person
- 15 and any amendment or supplement thereto, including supporting
- 16 schedules, attachments, or lists which are supplemental to or part
- 17 of the filed return;
- 18 (b) Return information shall mean:
- 19 (i) A taxpayer's identification number and (A) the
- 20 nature, source, or amount of his or her income, payments, receipts,
- 21 deductions, exemptions, credits, assets, liabilities, net worth,
- 22 tax liability, tax withheld, deficiencies, overassessments, or tax
- 23 payments, whether the taxpayer's return was, is being, or will be
- 24 examined or subject to other investigation or processing or (B) any
- 25 other data received by, recorded by, prepared by, furnished to, or

1 collected by the Tax Commissioner with respect to a return or the

- 2 determination of the existence or possible existence of liability
- 3 or the amount of liability of any person for any tax, penalty,
- 4 interest, fine, forfeiture, or other imposition or offense; and
- 5 (ii) Any part of any written determination or any
- 6 background file document relating to such written determination;
- 7 and
- 8 (c) Disclosures shall mean the making known to any person
- 9 in any manner a return or return information.
- 10 (12) The Auditor of Public Accounts or the Legislative
- 11 Auditor of the Legislative Performance Audit Section shall (a)
- 12 notify the Tax Commissioner in writing thirty days prior to the
- 13 beginning of an audit of his or her intent to conduct an audit, (b)
- 14 provide an audit plan, and (c) provide a list of the tax returns
- 15 and tax return information identified for inspection during the
- 16 audit.
- 17 (13) The Auditor of Public Accounts or the Legislative
- 18 Performance Audit Section shall, as a condition for receiving tax
- 19 returns and tax return information: (a) Subject employees involved
- 20 in the audit to the same confidential information safeguards
- 21 and disclosure procedures as required of Department of Revenue
- 22 employees; (b) establish and maintain a permanent system of
- 23 standardized records with respect to any request for tax returns
- 24 or tax return information, the reason for such request, and the
- 25 date of such request and any disclosure of the tax return or

1 tax return information; (c) establish and maintain a secure area

- 2 or place in the Department of Revenue in which the tax returns,
- 3 tax return information, or audit workpapers shall be stored; (d)
- 4 restrict access to the tax returns or tax return information only
- 5 to persons whose duties or responsibilities require access; (e)
- 6 provide such other safeguards as the Tax Commissioner determines
- 7 to be necessary or appropriate to protect the confidentiality of
- 8 the tax returns or tax return information; (f) provide a report
- 9 to the Tax Commissioner which describes the procedures established
- 10 and utilized by the Auditor of Public Accounts or Legislative
- 11 Performance Audit Section for insuring the confidentiality of tax
- 12 returns, tax return information, and audit workpapers; and (g) upon
- 13 completion of use of such returns or tax return information, return
- 14 to the Tax Commissioner such returns or tax return information,
- 15 along with any copies.
- 16 (14) The Tax Commissioner may permit other tax officials
- 17 of this state to inspect the tax returns and reports filed
- 18 under sections 77-2714 to 77-27,135, but such inspection shall be
- 19 permitted only for purposes of enforcing a tax law and only to
- 20 the extent and under the conditions prescribed by the rules and
- 21 regulations of the Tax Commissioner.
- 22 (15) The Tax Commissioner shall compile the school
- 23 district information required by subsection (2) of this section.
- 24 Insofar as it is possible, such compilation shall include, but
- 25 not be limited to, the total adjusted gross income of each school

1 district in the state. The Tax Commissioner shall adopt and

- 2 promulgate such rules and regulations as may be necessary to insure
- 3 that such compilation does not violate the confidentiality of any
- 4 individual income tax return nor conflict with any other provisions
- 5 of state or federal law.
- 6 Sec. 16. Original sections 77-2711 and 77-27,119, Reissue
- 7 Revised Statutes of Nebraska, and section 48-2115, Revised Statutes
- 8 Supplement, 2009, are repealed.