

E AND R AMENDMENTS TO LB 767

Introduced by McKinney, 11, Chairman Enrollment and Review

1           1. Strike the original sections and insert the following new  
2 sections:

3           Section 1. Sections 1 to 12 of this act shall be known and may be  
4 cited as the Pharmacy Benefit Manager Licensure and Regulation Act.

5           Sec. 2. (1) The Pharmacy Benefit Manager Licensure and Regulation  
6 Act establishes the standards and criteria for the licensure and  
7 regulation of pharmacy benefit managers providing a claims processing  
8 service or other prescription drug or device service for a health benefit  
9 plan.

10           (2) The purposes of the act are to:

11           (a) Promote, preserve, and protect public health, safety, and  
12 welfare through effective regulation and licensure of pharmacy benefit  
13 managers;

14           (b) Promote the solvency of the commercial health insurance  
15 industry, the regulation of which is reserved to the states by the  
16 federal McCarran-Ferguson Act, 15 U.S.C. 1011 to 1015, as such act and  
17 sections existed on January 1, 2022, as well as provide for consumer  
18 savings and encourage fairness in prescription drug benefits;

19           (c) Provide for powers and duties of the director; and

20           (d) Prescribe monetary penalties for violations of the Pharmacy  
21 Benefit Manager Licensure and Regulation Act.

22           Sec. 3. For purposes of the Pharmacy Benefit Manager Licensure and  
23 Regulation Act:

24           (1) Auditing entity means a pharmacy benefit manager or any person  
25 that represents a pharmacy benefit manager in conducting an audit for  
26 compliance with a contract between the pharmacy benefit manager and a  
27 pharmacy;

1       (2) Claims processing service means an administrative service  
2 performed in connection with the processing and adjudicating of a claim  
3 relating to a pharmacist service that includes:

4       (a) Receiving a payment for a pharmacist service; or

5       (b) Making a payment to a pharmacist or pharmacy for a pharmacist  
6 service;

7       (3) Covered person means a member, policyholder, subscriber,  
8 enrollee, beneficiary, dependent, or other individual participating in a  
9 health benefit plan;

10       (4) Director means the Director of Insurance;

11       (5) Health benefit plan means a policy, contract, certificate, or  
12 agreement entered into, offered, or issued by a health carrier to  
13 provide, deliver, arrange for, pay for, or reimburse any of the costs of  
14 a physical, mental, or behavioral health care service;

15       (6) Health carrier has the same meaning as in section 44-1303;

16       (7) Other prescription drug or device service means a service other  
17 than a claims processing service, provided directly or indirectly,  
18 whether in connection with or separate from a claims processing service,  
19 including, but not limited to:

20       (a) Negotiating a rebate, discount, or other financial incentive or  
21 arrangement with a drug company;

22       (b) Disbursing or distributing a rebate;

23       (c) Managing or participating in an incentive program or arrangement  
24 for a pharmacist service;

25       (d) Negotiating or entering into a contractual arrangement with a  
26 pharmacist or pharmacy;

27       (e) Developing and maintaining a formulary;

28       (f) Designing a prescription benefit program; or

29       (g) Advertising or promoting a service;

30       (8) Pharmacist has the same meaning as in section 38-2832;

31       (9) Pharmacist service means a product, good, or service or any

1 combination thereof provided as a part of the practice of pharmacy;

2 (10) Pharmacy has the same meaning as in section 71-425;

3 (11)(a) Pharmacy benefit manager means a person, business, or  
4 entity, including a wholly or partially owned or controlled subsidiary of  
5 a pharmacy benefit manager, that provides a claims processing service or  
6 other prescription drug or device service for a health benefit plan to a  
7 covered person who is a resident of this state; and

8 (b) Pharmacy benefit manager does not include:

9 (i) A health care facility licensed in this state;

10 (ii) A health care professional licensed in this state;

11 (iii) A consultant who only provides advice as to the selection or  
12 performance of a pharmacy benefit manager; or

13 (iv) A health carrier to the extent that it performs any claims  
14 processing service or other prescription drug or device service  
15 exclusively for its enrollees; and

16 (12) Plan sponsor has the same meaning as in section 44-2702.

17 Sec. 4. (1) The Pharmacy Benefit Manager Licensure and Regulation  
18 Act applies to any contract or health benefit plan issued, renewed,  
19 recredentialed, amended, or extended on or after the operative date of  
20 this act, including any health carrier that performs a claims processing  
21 service or other prescription drug or device service through a third  
22 party.

23 (2) As a condition of licensure, any contract in existence on the  
24 date a pharmacy benefit manager receives its license to do business in  
25 this state shall comply with the requirements of the act.

26 (3) Nothing in the act is intended or shall be construed to conflict  
27 with existing relevant federal law.

28 Sec. 5. (1) A person shall not establish or operate as a pharmacy  
29 benefit manager in this state for a health benefit plan without first  
30 obtaining a license from the director under the Pharmacy Benefit Manager  
31 Licensure and Regulation Act.

1           (2) The director may adopt and promulgate rules and regulations  
2 establishing the licensing application, financial, and reporting  
3 requirements for pharmacy benefit managers under the act.

4           (3) A person applying for a pharmacy benefit manager license shall  
5 submit an application for licensure in the form and manner prescribed by  
6 the director.

7           (4) A person submitting an application for a pharmacy benefit  
8 manager license shall include with the application a nonrefundable  
9 application fee. The director shall establish the nonrefundable  
10 application fee in an amount not to exceed five hundred dollars.

11           (5) The director may refuse to issue or renew a license if the  
12 director determines that the applicant or any individual responsible for  
13 the conduct of affairs of the applicant is not competent, trustworthy,  
14 financially responsible, or of good personal and business reputation, has  
15 been found to have violated the insurance laws of this state or any other  
16 jurisdiction, or has had an insurance or other certificate of authority  
17 or license denied or revoked for cause by any jurisdiction.

18           (6)(a) Unless surrendered, suspended, or revoked by the director, a  
19 license issued under this section is valid as long as the pharmacy  
20 benefit manager continues to do business in this state and remains in  
21 compliance with the provisions of the act and any applicable rules and  
22 regulations, including the completion of a renewal application on a form  
23 prescribed by the director and payment of an annual license renewal fee.  
24 The director shall establish the annual license renewal fee in an amount  
25 not to exceed two hundred fifty dollars.

26           (b) Such application and renewal fee shall be received by the  
27 director on or before thirty days prior to the anniversary of the  
28 effective date of the pharmacy benefit manager's initial or most recent  
29 license.

30           Sec. 6. (1) A participation contract between a pharmacy benefit  
31 manager and any pharmacist or pharmacy providing prescription drug

1 coverage for a health benefit plan shall not prohibit or restrict any  
2 pharmacy or pharmacist from or penalize any pharmacy or pharmacist for  
3 disclosing to any covered person any health care information that the  
4 pharmacy or pharmacist deems appropriate regarding:

5 (a) The nature of treatment, risks, or an alternative to such  
6 treatment;

7 (b) The availability of an alternate therapy, consultation, or test;

8 (c) The decision of a utilization reviewer or similar person to  
9 authorize or deny a service;

10 (d) The process that is used to authorize or deny a health care  
11 service or benefit; or

12 (e) Information on any financial incentive or structure used by the  
13 health carrier.

14 (2) A pharmacy benefit manager shall not prohibit a pharmacy or  
15 pharmacist from discussing information regarding the total cost for a  
16 pharmacist service for a prescription drug or from selling a more  
17 affordable alternative to the covered person if a more affordable  
18 alternative is available.

19 (3) A pharmacy benefit manager contract with a participating  
20 pharmacist or pharmacy shall not prohibit, restrict, or limit disclosure  
21 of information to the director, law enforcement, or a state or federal  
22 governmental official, provided that:

23 (a) The recipient of the information represents that such recipient  
24 has the authority, to the extent provided by state or federal law, to  
25 maintain proprietary information as confidential; and

26 (b) Prior to disclosure of information designated as confidential,  
27 the pharmacist or pharmacy:

28 (i) Marks as confidential any document in which the information  
29 appears; or

30 (ii) Requests confidential treatment for any oral communication of  
31 the information.

1           (4) A pharmacy benefit manager shall not terminate the contract with  
2 or penalize a pharmacist or pharmacy due to the pharmacist or pharmacy:

3           (a) Disclosing information about a pharmacy benefit manager  
4 practice, except information determined to be a trade secret, as  
5 determined by state law or the director; or

6           (b) Sharing any portion of the pharmacy benefit manager contract  
7 with the director pursuant to a complaint or a query regarding whether  
8 the contract is in compliance with the Pharmacy Benefit Manager Licensure  
9 and Regulation Act.

10           (5)(a) A pharmacy benefit manager shall not require a covered person  
11 purchasing a covered prescription drug to pay an amount greater than the  
12 lesser of the covered person's cost-sharing amount under the terms of the  
13 health benefit plan or the amount the covered person would pay for the  
14 drug if the covered person were paying the cash price.

15           (b) Any amount paid by a covered person under subdivision (5)(a) of  
16 this section shall be attributable toward any deductible or, to the  
17 extent consistent with section 2707 of the federal Public Health Service  
18 Act, 42 U.S.C. 300gg-6, as such section existed on January 1, 2022, the  
19 annual out-of-pocket maximum under the covered person's health benefit  
20 plan.

21           Sec. 7. (1) Unless otherwise prohibited by federal law, an auditing  
22 entity conducting a pharmacy audit shall:

23           (a) Give any pharmacy notice fifteen business days prior to  
24 conducting an initial onsite audit;

25           (b) For any audit that involves clinical or professional judgement,  
26 conduct such audit by or in consultation with a pharmacist; and

27           (c) Audit each pharmacy under the same standards and parameters as  
28 other similarly situated pharmacies.

29           (2) Unless otherwise prohibited by federal law, for any pharmacy  
30 audit conducted by an auditing entity:

31           (a) The period covered by the audit shall not exceed twenty-four

1 months from the date that the claim was submitted to the auditing entity,  
2 unless a longer period is required under state or federal law;

3 (b) If an auditing entity uses random sampling as a method for  
4 selecting a set of claims for examination, the sample size shall be  
5 appropriate for a statistically reliable sample;

6 (c) The auditing entity shall provide the pharmacy a masked list  
7 containing any prescription number or date range that the auditing entity  
8 is seeking to audit;

9 (d) No onsite audit shall take place during the first five business  
10 days of the month without the consent of the pharmacy;

11 (e) No auditor shall enter the area of any pharmacy where patient-  
12 specific information is available without being escorted by an employee  
13 of the pharmacy and, to the extent possible, each auditor shall remain  
14 out of the sight and hearing range of any pharmacy customer;

15 (f) No recoupment shall be deducted from or applied against a future  
16 remittance until after the appeal process is complete and both parties  
17 receive the results of the final audit;

18 (g) No pharmacy benefit manager shall require information to be  
19 written on a prescription unless such information is required to be  
20 written on the prescription by state or federal law;

21 (h) Recoupment may be assessed for information not written on a  
22 prescription if:

23 (i)(A) Such information is required in the provider manual; or

24 (B) The information is required by the federal Food and Drug  
25 Administration or the drug manufacturer's product safety program; and

26 (ii) The information required under subdivision (i)(A) or (B) of  
27 this subdivision (h) is not readily available for the auditing entity at  
28 the time of the audit; and

29 (i) No auditing entity or agent shall receive payment based on a  
30 percentage of any recoupment.

31 (3) For recoupment under the Pharmacy Benefit Manager Licensure and

1 Regulation Act, the auditing entity shall:

2 (a) Include consumer-oriented parameters based on manufacturer  
3 listings in the audit parameters;

4 (b) Consider the pharmacy's usual and customary price for a  
5 compounded medication as the reimbursable cost, unless the pricing method  
6 is outlined in the pharmacy provider contract;

7 (c) Base a finding of overpayment or underpayment on the actual  
8 overpayment or underpayment and not a projection that relies on the  
9 number of patients served who have a similar diagnosis, the number of  
10 similar orders, or the number of refills for similar drugs;

11 (d) Not use extrapolation to calculate the recoupment or penalties  
12 unless required by state or federal law;

13 (e) Not include a dispensing fee in the calculation of an  
14 overpayment, unless a prescription was not actually dispensed, the  
15 prescriber denied authorization, the prescription dispensed was a  
16 medication error by the pharmacy, or the identified overpayment is solely  
17 based on an extra dispensing fee;

18 (f) Not consider as fraud any clerical or record-keeping error, such  
19 as a typographical error, scrivener's error, or computer error regarding  
20 a required document or record. Such error may be subject to recoupment;

21 (g) Not assess any recoupment in the case of an error that has no  
22 actual financial harm to the covered person or health benefit plan. An  
23 error that is the result of the pharmacy failing to comply with a formal  
24 corrective action plan may be subject to recoupment; and

25 (h) Not allow interest to accrue during the audit period for either  
26 party, beginning with the notice of the audit and ending with the final  
27 audit report.

28 (4)(a) To validate a pharmacy record and the delivery of a pharmacy  
29 service, the pharmacy may use an authentic and verifiable statement or  
30 record, including a medication administration record of a nursing home,  
31 assisted-living facility, hospital, physician, or other authorized

1 practitioner or an additional audit documentation parameter located in  
2 the provider manual.

3 (b) Any legal prescription that meets the requirements in this  
4 section may be used to validate a claim in connection with a  
5 prescription, refill, or change in a prescription, including a medication  
6 administration record, fax, e-prescription, or documented telephone call  
7 from the prescriber to the prescriber's agent.

8 (5) The auditing entity conducting the audit shall establish a  
9 written appeal process which shall include procedures for appealing both  
10 a preliminary audit report and a final audit report.

11 (6)(a) A preliminary audit report shall be delivered to the pharmacy  
12 within one hundred twenty days after the conclusion of the audit.

13 (b) A pharmacy shall be allowed at least thirty days following  
14 receipt of a preliminary audit report to provide documentation to address  
15 any discrepancy found in the audit.

16 (c) A final audit report shall be delivered to the pharmacy within  
17 one hundred twenty days after receipt of the preliminary audit report or  
18 the appeal process has been exhausted, whichever is later.

19 (d) An auditing entity shall remit any money due to a pharmacy or  
20 pharmacist as the result of an underpayment of a claim within forty-five  
21 days after the appeal process has been exhausted and the final audit  
22 report has been issued.

23 (7) Where contractually required, an auditing entity shall provide a  
24 copy to the plan sponsor of any of the plan sponsor's claims that were  
25 included in the audit, and any recouped money shall be returned to the  
26 health benefit plan or plan sponsor.

27 (8) This section does not apply to any investigative audit that  
28 involves suspected fraud, willful misrepresentation, or abuse, or any  
29 audit completed by a state-funded health care program.

30 Sec. 8. (1) With respect to each contract and contract renewal  
31 between a pharmacy benefit manager and a pharmacy, the pharmacy benefit

1 manager shall:

2 (a) Update any maximum allowable cost price list at least every  
3 seven business days, noting any price change from the previous list, and  
4 provide a means by which a network pharmacy may promptly review a current  
5 price in an electronic, print, or telephonic format within one business  
6 day of any such change at no cost to the pharmacy;

7 (b) Maintain a procedure to eliminate a product from the maximum  
8 allowable cost price list in a timely manner to remain consistent with  
9 any change in the marketplace; and

10 (c) Make the maximum allowable cost price list available to each  
11 contracted pharmacy in a format that is readily accessible and usable to  
12 the contracted pharmacy.

13 (2) A pharmacy benefit manager shall not place a prescription drug  
14 on a maximum allowable cost price list unless the drug is available for  
15 purchase by pharmacies in this state from a national or regional drug  
16 wholesaler and is not obsolete.

17 (3) Each contract between a pharmacy benefit manager and a pharmacy  
18 shall include a process to appeal, investigate, and resolve disputes  
19 regarding any maximum allowable cost price. The process shall include:

20 (a) A fifteen-business-day limit on the right to appeal following  
21 submission of an initial claim by a pharmacy;

22 (b) A requirement that any appeal be investigated and resolved  
23 within seven business days after the appeal is received by the pharmacy  
24 benefit manager; and

25 (c) A requirement that the pharmacy benefit manager provide a reason  
26 for any denial of an appeal and identify the national drug code for the  
27 drug that may be purchased by the pharmacy at a price at or below the  
28 price on the maximum allowable cost price list as determined by the  
29 pharmacy benefit manager.

30 (4) If an appeal is determined to be valid by the pharmacy benefit  
31 manager, the pharmacy benefit manager shall:

1       (a) Make an adjustment in the drug price no later than one day after  
2 the appeal is resolved; and

3       (b) Permit the appealing pharmacy to reverse and rebill the claim in  
4 question, using the date of the original claim.

5       Sec. 9. (1) A pharmacy benefit manager that reimburses a 340B  
6 entity or a 340B contract pharmacy for a drug that is subject to an  
7 agreement under 42 U.S.C. 256b shall not reimburse the 340B entity or the  
8 340B contract pharmacy for the pharmacy-dispensed drug at a rate lower  
9 than that paid for the same drug to similarly situated pharmacies that  
10 are not 340B entities or 340B contract pharmacies, and shall not assess  
11 any fee, chargeback, or other adjustment upon the 340B entity or 340B  
12 contract pharmacy on the basis that the 340B entity or 340B contract  
13 pharmacy participates in the program set forth in 42 U.S.C. 256b.

14       (2) A pharmacy benefit manager shall not discriminate against a 340B  
15 entity or 340B contract pharmacy in a manner that prevents or interferes  
16 with a covered individual's choice to receive such drug from the  
17 corresponding 340B entity or 340B contract pharmacy.

18       (3) For purposes of this section:

19       (a) 340B contract pharmacy means any pharmacy under contract with a  
20 340B entity to dispense drugs on behalf of such 340B entity; and

21       (b) 340B entity means an entity participating in the federal 340B  
22 drug discount program, as described in 42 U.S.C. 256b.

23       Sec. 10. A pharmacy benefit manager shall not exclude a Nebraska  
24 pharmacy from participation in the pharmacy benefit manager's specialty  
25 pharmacy network if:

26       (1) The pharmacy holds a specialty pharmacy accreditation from a  
27 nationally recognized independent accrediting organization; and

28       (2) The pharmacy is willing to accept the terms and conditions of  
29 the pharmacy benefit manager's agreement with the pharmacy benefit  
30 manager's specialty pharmacies.

31       Sec. 11. (1) The director shall enforce compliance with the

1 requirements of the Pharmacy Benefit Manager Licensure and Regulation  
2 Act.

3 (2)(a) Pursuant to the Insurers Examination Act, the director may  
4 examine or audit the books and records of a pharmacy benefit manager  
5 providing a claims processing service or other prescription drug or  
6 device service for a health benefit plan to determine compliance with the  
7 act.

8 (b) Information or data acquired during an examination under  
9 subdivision (2)(a) of this section is:

10 (i) Considered proprietary and confidential;

11 (ii) Not subject to sections 84-712, 84-712.01, and 84-712.03 to  
12 84-712.09;

13 (iii) Not subject to subpoena; and

14 (iv) Not subject to discovery or admissible as evidence in any  
15 private civil action.

16 (3) The director may use any document or information provided  
17 pursuant to subsection (3) or (4) of section 6 of this act in the  
18 performance of the director's duties to determine compliance with the  
19 act.

20 (4) The director may impose a monetary penalty on a pharmacy benefit  
21 manager or the health carrier with which a pharmacy benefit manager is  
22 contracted for a violation of the Pharmacy Benefit Manager Licensure and  
23 Regulation Act. The director shall establish the monetary penalty for a  
24 violation of the act in an amount not to exceed one thousand dollars per  
25 entity for each violation.

26 Sec. 12. The director may adopt and promulgate rules and  
27 regulations to carry out the Pharmacy Benefit Manager Licensure and  
28 Regulation Act.

29 Sec. 13. This act becomes operative on January 1, 2023.

30 Sec. 14. If any section in this act or any part of any section is  
31 declared invalid or unconstitutional, the declaration shall not affect

- 1 the validity or constitutionality of the remaining portions.
- 2       Sec. 15. The following section is outright repealed: Section
- 3 71-2484, Revised Statutes Cumulative Supplement, 2020.