## LEGISLATURE OF NEBRASKA

## ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

## **LEGISLATIVE BILL 894**

## FINAL READING

Introduced by Pansing Brooks, 28; Chambers, 11; Coash, 27; Ebke, 32; Krist, 10; McCollister, 20; Morfeld, 46; Williams, 36.

Read first time January 11, 2016

Committee: Judiciary

A BILL FOR AN ACT relating to juveniles; to amend sections 43-248.01, 1 2 43-260, 43-273, 43-279, 43-3504, 83-4,125, 83-4,126, 83-4,132, and 3 83-4,134, Reissue Revised Statutes of Nebraska, sections 43-248, 43-253, 43-255, 43-256, 43-260.01, and 43-3503, Revised Statutes 4 Cumulative Supplement, 2014, and sections 43-245, 43-247, 43-250, 5 43-251.01, 43-272, and 43-272.01, Revised Statutes Supplement, 2015; 6 7 to provide, change, and eliminate definitions; to change provisions relating to court jurisdiction, temporary custody and disposition, 8 detention, and placements and commitments under the Nebraska 9 Juvenile Code; to change provisions relating to the advisement of 10 rights given to a juvenile in custody; to provide for alternatives 11 to detention and for creation of county guardian ad litem divisions; 12 to change provisions for appointment and compensation of a quardian 13 to require and change provisions relating to 14 15 appointment of counsel for juveniles; to prohibit the waiver of counsel in certain circumstances; to require the Supreme Court to 16 provide quidelines for attorneys practicing in juvenile court; to 17 set forth requirements for a valid waiver of the right to counsel by 18 a juvenile; to provide requirements relating to room confinement of 19 juveniles; to provide for reports; to provide a duty for the 20 Inspector General Nebraska Child Welfare; harmonize 21 of to

- 1 provisions; and to repeal the original sections.
- 2 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. Section 43-245, Revised Statutes Supplement, 2015, is
- 2 amended to read:
- 3 43-245 For purposes of the Nebraska Juvenile Code, unless the
- 4 context otherwise requires:
- 5 (1) Abandonment means a parent's intentionally withholding from a
- 6 child, without just cause or excuse, the parent's presence, care, love,
- 7 protection, and maintenance and the opportunity for the display of
- 8 parental affection for the child;
- 9 (2) Age of majority means nineteen years of age;
- 10 (3) Alternative to detention means a program or directive that
- increases supervision of a youth in the community in an effort to ensure
- 12 <u>the youth attends court and refrains from committing a new law violation.</u>
- 13 Alternative to detention includes, but is not limited to, electronic
- 14 monitoring, day and evening reporting centers, house arrest, tracking,
- 15 family crisis response, and temporary shelter placement. Except for the
- 16 use of manually controlled delayed egress of not more than thirty
- 17 <u>seconds, placements that utilize physical construction or hardware to</u>
- 18 restrain a youth's freedom of movement and ingress and egress from
- 19 placement are not considered alternatives to detention;
- 20  $(4\ 3)$  Approved center means a center that has applied for and
- 21 received approval from the Director of the Office of Dispute Resolution
- 22 under section 25-2909;
- 23 (5 4) Civil citation means a noncriminal notice which cannot result
- 24 in a criminal record and is described in section 43-248.02;
- 25  $(\underline{6} \ \underline{5})$  Cost or costs means (a) the sum or equivalent expended, paid,
- 26 or charged for goods or services, or expenses incurred, or (b) the
- 27 contracted or negotiated price;
- (7 6) Criminal street gang means a group of three or more people
- 29 with a common identifying name, sign, or symbol whose group identity or
- 30 purposes include engaging in illegal activities;
- 31 (8 7) Criminal street gang member means a person who willingly or

- 1 voluntarily becomes and remains a member of a criminal street gang;
- 2 (9 8) Custodian means a nonparental caretaker having physical
- 3 custody of the juvenile and includes an appointee described in section
- 4 43-294;
- 5  $(10 \ 9)$  Guardian means a person, other than a parent, who has
- 6 qualified by law as the guardian of a juvenile pursuant to testamentary
- 7 or court appointment, but excludes a person who is merely a guardian ad
- 8 litem;
- 9 (11 10) Juvenile means any person under the age of eighteen;
- 10  $(12 ext{ } ext{11})$  Juvenile court means the separate juvenile court where it
- 11 has been established pursuant to sections 43-2,111 to 43-2,127 and the
- 12 county court sitting as a juvenile court in all other counties. Nothing
- in the Nebraska Juvenile Code shall be construed to deprive the district
- 14 courts of their habeas corpus, common-law, or chancery jurisdiction or
- 15 the county courts and district courts of jurisdiction of domestic
- 16 relations matters as defined in section 25-2740;
- 17  $(\underline{13} \ \underline{12})$  Juvenile detention facility has the same meaning as in
- 18 section 83-4,125;
- 19 (14 + 13) Legal custody has the same meaning as in section 43-2922;
- 20 (15  $\frac{14}{}$ ) Mediator for juvenile offender and victim mediation means a
- 21 person who (a) has completed at least thirty hours of training in
- 22 conflict resolution techniques, neutrality, agreement writing, and ethics
- 23 set forth in section 25-2913, (b) has an additional eight hours of
- 24 juvenile offender and victim mediation training, and (c) meets the
- 25 apprenticeship requirements set forth in section 25-2913;
- 26 (16) Mental health facility means a treatment facility as defined
- 27 in section 71-914 or a government, private, or state hospital which
- 28 treats mental illness;
- 29 (17 + 16) Nonoffender means a juvenile who is subject to the
- 30 jurisdiction of the juvenile court for reasons other than legally
- 31 prohibited conduct, including, but not limited to, juveniles described in

- 1 subdivision (3)(a) of section 43-247;
- 2 (17) Nonsecure detention means detention characterized by the
- 3 absence of restrictive hardware, construction, and procedure. Nonsecure
- 4 detention services may include a range of placement and supervision
- 5 options, such as home detention, electronic monitoring, day reporting,
- 6 drug court, tracking and monitoring supervision, staff secure and
- 7 temporary holdover facilities, and group homes;
- 8 (18) Parent means one or both parents or stepparents when the
- 9 stepparent is married to a parent who has physical custody of the
- 10 juvenile as of the filing of the petition;
- 11 (19) Parties means the juvenile as described in section 43-247 and
- 12 his or her parent, guardian, or custodian;
- 13 (20) Physical custody has the same meaning as in section 43-2922;
- 14 (21) Except in proceedings under the Nebraska Indian Child Welfare
- 15 Act, relative means father, mother, grandfather, grandmother, brother,
- 16 sister, stepfather, stepmother, stepbrother, stepsister, uncle, aunt,
- 17 first cousin, nephew, or niece;
- 18 (22) Seal a record means that a record shall not be available to the
- 19 public except upon the order of a court upon good cause shown;
- 20 (23) Secure detention means detention in a highly structured,
- 21 residential, hardware-secured facility designed to restrict a juvenile's
- 22 movement;
- 23 (24) Staff secure juvenile facility means a juvenile residential
- 24 <u>facility operated by a political subdivision (a) which does not include</u>
- 25 construction designed to physically restrict the movements and activities
- 26 of juveniles who are in custody in the facility, (b) in which physical
- 27 <u>restriction of movement or activity of juveniles is provid</u>ed solely
- 28 through staff, (c) which may establish reasonable rules restricting
- 29 <u>ingress to and egress from the facility, and (d) in which the movements</u>
- 30 and activities of individual juvenile residents may, for treatment
- 31 purposes, be restricted or subject to control through the use of

- 1 intensive staff supervision. Staff secure juvenile facility does not
- 2 <u>include any institution operated by the Department of Correctional</u>
- 3 <u>Services</u> has the same meaning as in section 83-4,125;
- 4 (25) Status offender means a juvenile who has been charged with or
- 5 adjudicated for conduct which would not be a crime if committed by an
- 6 adult, including, but not limited to, juveniles charged under subdivision
- 7 (3)(b) of section 43-247 and sections 53-180.01 and 53-180.02;
- 8 (26) Traffic offense means any nonfelonious act in violation of a
- 9 law or ordinance regulating vehicular or pedestrian travel, whether
- 10 designated a misdemeanor or a traffic infraction; and
- 11 (27) Young adult means an individual older than eighteen years of
- 12 age but under twenty-one years of age.
- 13 Sec. 2. Section 43-247, Revised Statutes Supplement, 2015, is
- 14 amended to read:
- 43-247 The juvenile court in each county shall have jurisdiction of:
- 16 (1) Any juvenile who has committed an act other than a traffic
- 17 offense which would constitute a misdemeanor or an infraction under the
- 18 laws of this state, or violation of a city or village ordinance, and who,
- 19 beginning July 1, 2017, was eleven years of age or older at the time the
- 20 <u>act was committed;</u>
- 21 (2) Any juvenile who has committed an act which would constitute a
- 22 felony under the laws of this state and who, beginning July 1, 2017, was
- 23 <u>eleven years of age or older at the time the act was committed;</u>
- 24 (3) Any juvenile (a) who is homeless or destitute, or without proper
- 25 support through no fault of his or her parent, guardian, or custodian;
- 26 who is abandoned by his or her parent, guardian, or custodian; who lacks
- 27 proper parental care by reason of the fault or habits of his or her
- 28 parent, guardian, or custodian; whose parent, guardian, or custodian
- 29 neglects or refuses to provide proper or necessary subsistence,
- 30 education, or other care necessary for the health, morals, or well-being
- 31 of such juvenile; whose parent, guardian, or custodian is unable to

- 1 provide or neglects or refuses to provide special care made necessary by
- 2 the mental condition of the juvenile; or who is in a situation or engages
- 3 in an occupation, including prostitution, dangerous to life or limb or
- 4 injurious to the health or morals of such juvenile; or who, beginning
- 5 July 1, 2017, has committed an act or engaged in behavior described in
- 6 subdivision (1), (2), (3)(b), or (4) of this section and who was under
- 7 eleven years of age at the time of such act or behavior, (b)(i) who,
- 8 until July 1, 2017, by reason of being wayward or habitually disobedient,
- 9 is uncontrolled by his or her parent, guardian, or custodian; who deports
- 10 himself or herself so as to injure or endanger seriously the morals or
- 11 health of himself, herself, or others; or who is habitually truant from
- 12 home or school or (ii) who, beginning July 1, 2017, is eleven years of
- 13 age or older and, by reason of being wayward or habitually disobedient,
- 14 <u>is uncontrolled by his or her parent, guardian, or custodian; who deports</u>
- 15 himself or herself so as to injure or endanger seriously the morals or
- 16 health of himself, herself, or others; or who is habitually truant from
- 17 <u>home or school</u>, or (c) who is mentally ill and dangerous as defined in
- 18 section 71-908;
- 19 (4) Any juvenile who has committed an act which would constitute a
- 20 traffic offense as defined in section 43-245 and who, beginning July 1,
- 21 2017, was eleven years of age or older at the time the act was committed;
- 22 (5) The parent, guardian, or custodian of any juvenile described in
- 23 this section;
- 24 (6) The proceedings for termination of parental rights;
- 25 (7) Any juvenile who has been voluntarily relinquished, pursuant to
- 26 section 43-106.01, to the Department of Health and Human Services or any
- 27 child placement agency licensed by the Department of Health and Human
- 28 Services;
- 29 (8) Any juvenile who was a ward of the juvenile court at the
- 30 inception of his or her guardianship and whose guardianship has been
- 31 disrupted or terminated;

LB894 2016

- 1 (9) The adoption or guardianship proceedings for a child over which
- 2 the juvenile court already has jurisdiction under another provision of
- 3 the Nebraska Juvenile Code;
- 4 (10) The paternity or custody determination for a child over which
- 5 the juvenile court already has jurisdiction;
- 6 (11) The proceedings under the Young Adult Bridge to Independence
- 7 Act; and
- 8 (12) Except as provided in subdivision (11) of this section, any
- 9 individual adjudged to be within the provisions of this section until the
- 10 individual reaches the age of majority or the court otherwise discharges
- 11 the individual from its jurisdiction.
- 12 Notwithstanding the provisions of the Nebraska Juvenile Code, the
- 13 determination of jurisdiction over any Indian child as defined in section
- 14 43-1503 shall be subject to the Nebraska Indian Child Welfare Act; and
- 15 the district court shall have exclusive jurisdiction in proceedings
- 16 brought pursuant to section 71-510.
- 17 Sec. 3. Section 43-248, Revised Statutes Cumulative Supplement,
- 18 2014, is amended to read:
- 19 43-248 A peace officer may take a juvenile into temporary custody
- 20 without a warrant or order of the court and proceed as provided in
- 21 section 43-250 when:
- 22 (1)(a) Until July 1, 2017, a A juvenile has violated a state law or
- 23 municipal ordinance and the officer has reasonable grounds to believe
- 24 such juvenile committed such violation or (b) beginning July 1, 2017, a
- 25 juvenile has violated a state law or municipal ordinance and such
- 26 juvenile was eleven years of age or older at the time of the violation,
- 27 <u>and the officer has reasonable grounds to believe such juvenile committed</u>
- 28 such violation and was eleven years of age or older at the time of the
- 29 violation;
- 30 (2) A juvenile is seriously endangered in his or her surroundings
- 31 and immediate removal appears to be necessary for the juvenile's

- 1 protection;
- 2 (3) The officer believes the juvenile to be mentally ill and
- 3 dangerous as defined in section 71-908 and that the harm described in
- 4 that section is likely to occur before proceedings may be instituted
- 5 before the juvenile court;
- 6 (4) The officer has reasonable grounds to believe that the juvenile
- 7 has run away from his or her parent, guardian, or custodian;
- 8 (5) A probation officer has reasonable cause to believe that a
- 9 juvenile is in violation of probation and that the juvenile will attempt
- 10 to leave the jurisdiction or place lives or property in danger;
- 11 (6) The officer has reasonable grounds to believe the juvenile is
- 12 truant from school;—or
- 13 (7) The officer has reasonable grounds to believe the juvenile is
- 14 immune from prosecution for prostitution under subsection (5) of section
- 15 28-801; or -
- 16 (8) Beginning July 1, 2017, the juvenile has committed an act or
- 17 engaged in behavior described in subdivision (1), (2), (3)(b), or (4) of
- 18 section 43-247 and such juvenile was under eleven years of age at the
- 19 time of such act or behavior, and the officer has reasonable cause to
- 20 <u>believe such juvenile committed such act or engaged in such behavior and</u>
- 21 was under eleven years of age at such time.
- 22 Sec. 4. Section 43-248.01, Reissue Revised Statutes of Nebraska, is
- 23 amended to read:
- 24 43-248.01 All law enforcement personnel or other governmental
- 25 officials having custody of any person under eighteen years of age who
- 26 has been arrested, restrained, detained, or deprived of his or her
- 27 <del>liberty for whatever reason</del> shall <u>inform</u> <del>permit</del> the person in custody,
- 28 using developmentally appropriate language and without unnecessary delay
- 29 after arrival at a police station or detention facility, of such person's
- 30 <u>right</u> to call or consult an attorney who is retained by or <u>appointed</u> on
- 31 behalf of such person in custody or whom the person in custody may desire

- 1 to consult\_and, except when exigent circumstances exist, shall permit
- 2 <u>such person to call or consult such attorney without delay</u>. An attorney
- 3 shall be permitted to see and consult with the person in custody alone
- 4 and in private at the place of custody.
- 5 Sec. 5. Section 43-250, Revised Statutes Supplement, 2015, is
- 6 amended to read:
- 7 43-250 (1) A peace officer who takes a juvenile into temporary
- 8 custody under section 29-401 or subdivision (1), (4), or (5) of section
- 9 43-248 shall immediately take reasonable measures to notify the
- 10 juvenile's parent, guardian, custodian, or relative and shall proceed as
- 11 follows:
- 12 (a) The peace officer may release a juvenile taken into temporary
- 13 custody under section 29-401 or subdivision (1) or (4) of section 43-248;
- 14 (b) The peace officer may require a juvenile taken into temporary
- 15 custody under section 29-401 or subdivision (1) or (4) of section 43-248
- 16 to appear before the court of the county in which such juvenile was taken
- 17 into custody at a time and place specified in the written notice prepared
- 18 in triplicate by the peace officer or at the call of the court. The
- 19 notice shall also contain a concise statement of the reasons such
- 20 juvenile was taken into custody. The peace officer shall deliver one copy
- 21 of the notice to such juvenile and require such juvenile or his or her
- 22 parent, guardian, other custodian, or relative, or both, to sign a
- 23 written promise that such signer will appear at the time and place
- 24 designated in the notice. Upon the execution of the promise to appear,
- 25 the peace officer shall immediately release such juvenile. The peace
- 26 officer shall, as soon as practicable, file one copy of the notice with
- 27 the county attorney or city attorney and, when required by the court,
- 28 also file a copy of the notice with the court or the officer appointed by
- 29 the court for such purpose; or
- 30 (c) The peace officer may retain temporary custody of a juvenile
- 31 taken into temporary custody under section 29-401 or subdivision (1),

- 1 (4), or (5) of section 43-248 and deliver the juvenile, if necessary, to the probation officer and communicate all relevant available information 2 regarding such juvenile to the probation officer. The probation officer 3 4 shall determine the need for detention of the juvenile as provided in 5 section 43-260.01. Upon determining that the juvenile should be placed in detention or an alternative to detention a secure or nonsecure placement 6 and securing placement in such secure or nonsecure setting by the 7 8 probation officer, the peace officer shall implement the probation 9 officer's decision to release or to detain and place the juvenile. When 10 secure detention of a juvenile is necessary, such detention shall occur within a juvenile detention facility except: 11
- 12 (i) When a juvenile described in subdivision (1) or (2) of section 43-247, except for a status offender, is taken into temporary custody 13 within a metropolitan statistical area and where no juvenile detention 14 facility is reasonably available, the juvenile may be delivered, for 15 16 temporary custody not to exceed six hours, to a secure area of a jail or other facility intended or used for the detention of adults solely for 17 the purposes of identifying the juvenile and ascertaining his or her 18 19 health and well-being and for safekeeping while awaiting transport to an appropriate juvenile placement or release to a responsible party; 20
- (ii) When a juvenile described in subdivision (1) or (2) of section 21 43-247, except for a status offender, is taken into temporary custody 22 23 outside of a metropolitan statistical area and where no juvenile 24 detention facility is reasonably available, the juvenile may 25 delivered, for temporary custody not to exceed twenty-four hours excluding nonjudicial days and while awaiting an initial court 26 appearance, to a secure area of a jail or other facility intended or used 27 for the detention of adults solely for the purposes of identifying the 28 juvenile and ascertaining his or her health and well-being and for 29 safekeeping while awaiting transport to an appropriate juvenile placement 30 or release to a responsible party; 31

- 1 (iii) Whenever a juvenile is held in a secure area of any jail or
- 2 other facility intended or used for the detention of adults, there shall
- 3 be no verbal, visual, or physical contact between the juvenile and any
- 4 incarcerated adult and there shall be adequate staff to supervise and
- 5 monitor the juvenile's activities at all times. This subdivision shall
- 6 not apply to a juvenile charged with a felony as an adult in county or
- 7 district court if he or she is sixteen years of age or older;
- 8 (iv) If a juvenile is under sixteen years of age or is a juvenile as
- 9 described in subdivision (3) of section 43-247, he or she shall not be
- 10 placed within a secure area of a jail or other facility intended or used
- 11 for the detention of adults;
- 12 (v) If, within the time limits specified in subdivision (1)(c)(i) or
- 13 (1)(c)(ii) of this section, a felony charge is filed against the juvenile
- 14 as an adult in county or district court, he or she may be securely held
- in a jail or other facility intended or used for the detention of adults
- 16 beyond the specified time limits;
- 17 (vi) A status offender or nonoffender taken into temporary custody
- 18 shall not be held in a secure area of a jail or other facility intended
- 19 or used for the detention of adults. Until January 1, 2013, a status
- 20 offender accused of violating a valid court order may be securely
- 21 detained in a juvenile detention facility longer than twenty-four hours
- 22 if he or she is afforded a detention hearing before a court within
- 23 twenty-four hours, excluding nonjudicial days, and if, prior to a
- 24 dispositional commitment to secure placement, a public agency, other than
- 25 a court or law enforcement agency, is afforded an opportunity to review
- 26 the juvenile's behavior and possible alternatives to secure placement and
- 27 has submitted a written report to the court; and
- 28 (vii) A juvenile described in subdivision (1) or (2) of section
- 29 43-247, except for a status offender, may be held in a secure area of a
- 30 jail or other facility intended or used for the detention of adults for
- 31 up to six hours before and six hours after any court appearance.

1 (2) When a juvenile is taken into temporary custody pursuant to subdivision  $(2)_{\perp}$  or  $(7)_{\perp}$  or (8) of section 43-248, the peace officer 2 shall deliver the custody of such juvenile to the Department of Health 3 4 and Human Services which shall make a temporary placement of the juvenile in the least restrictive environment consistent with the best interests 5 6 of the juvenile as determined by the department. The department shall supervise such placement and, if necessary, consent to any necessary 7 emergency medical, psychological, or psychiatric treatment for such 8 9 juvenile. The department shall have no other authority with regard to such temporary custody until or unless there is an order by the court 10 placing the juvenile in the custody of the department. If the peace 11 officer delivers temporary custody of the juvenile pursuant to this 12 subsection, the peace officer shall make a full written report to the 13 county attorney within twenty-four hours of taking such juvenile into 14 temporary custody. If a court order of temporary custody is not issued 15 within forty-eight hours of taking the juvenile into custody, the 16 temporary custody by the department shall terminate and the juvenile 17 shall be returned to the custody of his or her parent, guardian, 18 custodian, or relative. 19

(3) If the peace officer takes the juvenile into temporary custody 20 pursuant to subdivision (3) of section 43-248, the peace officer may 21 place the juvenile at a mental health facility for evaluation and 22 23 emergency treatment or may deliver the juvenile to the Department of 24 Health and Human Services as provided in subsection (2) of this section. 25 At the time of the admission or turning the juvenile over to the department, the peace officer responsible for taking the juvenile into 26 custody pursuant to subdivision (3) of section 43-248 shall execute a 27 written certificate as prescribed by the Department of Health and Human 28 Services which will indicate that the peace officer believes the juvenile 29 to be mentally ill and dangerous, a summary of the subject's behavior 30 31 supporting such allegations, and that the harm described in section

- 1 71-908 is likely to occur before proceedings before a juvenile court may
- 2 be invoked to obtain custody of the juvenile. A copy of the certificate
- 3 shall be forwarded to the county attorney. The peace officer shall notify
- 4 the juvenile's parents, guardian, custodian, or relative of the
- 5 juvenile's placement.
- 6 (4) When a juvenile is taken into temporary custody pursuant to
- 7 subdivision (6) of section 43-248, the peace officer shall deliver the
- 8 juvenile to the enrolled school of such juvenile.
- 9 (5) A juvenile taken into custody pursuant to a legal warrant of
- 10 arrest shall be delivered to a probation officer who shall determine the
- 11 need for detention of the juvenile as provided in section 43-260.01. If
- 12 detention is not required, the juvenile may be released without bond if
- 13 such release is in the best interests of the juvenile, the safety of the
- 14 community is not at risk, and the court that issued the warrant is
- 15 notified that the juvenile had been taken into custody and was released.
- 16 (6) In determining the appropriate temporary placement <u>or</u>
- 17 <u>alternative to detention</u> of a juvenile under this section, the peace
- 18 officer shall select the placement or alternative which is least
- 19 restrictive of the juvenile's freedom so long as such placement or
- 20 <u>alternative</u> is compatible with the best interests of the juvenile and the
- 21 safety of the community. Any alternative to detention shall cause the
- 22 least restriction of the juvenile's freedom of movement consistent with
- 23 the best interest of the juvenile and the safety of the community.
- Sec. 6. Section 43-251.01, Revised Statutes Supplement, 2015, is
- 25 amended to read:
- 26 43-251.01 All placements and commitments of juveniles for
- 27 evaluations or as temporary or final dispositions are subject to the
- 28 following:
- 29 (1) No juvenile shall be confined in an adult correctional facility
- 30 as a disposition of the court;
- 31 (2) A juvenile who is found to be a juvenile as described in

- 1 subdivision (3) of section 43-247 shall not be placed in an adult
- 2 correctional facility, the secure youth confinement facility operated by
- 3 the Department of Correctional Services, or a youth rehabilitation and
- 4 treatment center or committed to the Office of Juvenile Services;
- 5 (3) A juvenile who is found to be a juvenile as described in
- 6 subdivision (1), (2), or (4) of section 43-247 shall not be assigned or
- 7 transferred to an adult correctional facility or the secure youth
- 8 confinement facility operated by the Department of Correctional Services;
- 9 (4) A juvenile under the age of fourteen years shall not be placed
- 10 with or committed to a youth rehabilitation and treatment center;
- 11 (5) A juvenile shall not be detained in secure detention or placed
- 12 at a youth rehabilitation and treatment center unless detention or
- 13 placement of such juvenile is a matter of immediate and urgent necessity
- 14 for the protection of such juvenile or the person or property of another
- 15 or if it appears that such juvenile is likely to flee the jurisdiction of
- 16 the court;
- 17 (6) A juvenile alleged to be a juvenile as described in subdivision
- 18 (3) (3)(b) of section 43-247 shall not be placed in a juvenile detention
- 19 facility, including a wing labeled as staff secure at such facility,
- 20 unless the designated staff secure portion of the facility fully complies
- 21 with subdivision (5 3) of section 83-4,125 and the ingress and egress to
- 22 the facility are restricted solely through staff supervision; and
- 23 (7) A juvenile alleged to be a juvenile as described in subdivision
- 24 (1), (2), (3)(b), or (4) of section 43-247 shall not be placed out of his
- or her home as a dispositional order of the court unless:
- 26 (a) All available community-based resources have been exhausted to
- 27 assist the juvenile and his or her family; and
- 28 (b) Maintaining the juvenile in the home presents a significant risk
- 29 of harm to the juvenile or community.
- 30 Sec. 7. Section 43-253, Revised Statutes Cumulative Supplement,
- 31 2014, is amended to read:

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- 1 43-253 (1) Upon delivery to the probation officer of a juvenile who 2 has been taken into temporary custody under section 29-401, 43-248, or 3 43-250, the probation officer shall immediately investigate the situation
- 4 of the juvenile and the nature and circumstances of the events
- 5 surrounding his or her being taken into custody. Such investigation may
- 6 be by informal means when appropriate.

43-260.01.

- 7 (2) The probation officer's decision to release the juvenile from 8 custody or place the juvenile in secure or nonsecure detention or an 9 <u>alternative to detention</u> shall be based upon the results of the 10 standardized juvenile detention screening instrument described in section
- (3) No juvenile who has been taken into temporary custody under 12 13 subdivision (1)(c) of section 43-250 shall be detained in any secure detention facility or be subject to an alternative to detention 14 infringing upon the juvenile's liberty interest for longer than twenty-15 16 four hours, excluding nonjudicial days, after having been taken into 17 custody unless such juvenile has appeared personally before a court of competent jurisdiction for a hearing to determine if continued detention, 18 services, or supervision is necessary. The juvenile shall be represented 19 by counsel at the hearing. Whether such counsel shall be provided at the 20 cost of the county shall be determined as provided in subsection (1) of 21 22 section 43-272. If continued secure detention is ordered, such detention 23 shall be in a juvenile detention facility, except that a juvenile charged 24 with a felony as an adult in county or district court may be held in an 25 adult jail as set forth in subdivision (1)(c)(v) of section 43-250. A juvenile placed in an alternative to detention, but not in detention, may 26 waive this hearing through counsel. 27
- (4) When the probation officer deems it to be in the best interests of the juvenile, the probation officer shall immediately release such juvenile to the custody of his or her parent. If the juvenile has both a custodial and a noncustodial parent and the probation officer deems that

- 1 release of the juvenile to the custodial parent is not in the best
- 2 interests of the juvenile, the probation officer shall, if it is deemed
- 3 to be in the best interests of the juvenile, attempt to contact the
- 4 noncustodial parent, if any, of the juvenile and to release the juvenile
- 5 to such noncustodial parent. If such release is not possible or not
- 6 deemed to be in the best interests of the juvenile, the probation officer
- 7 may release the juvenile to the custody of a legal guardian, a
- 8 responsible relative, or another responsible person.
- 9 (5) The court may admit such juvenile to bail by bond in such amount
- 10 and on such conditions and security as the court, in its sole discretion,
- 11 shall determine, or the court may proceed as provided in section 43-254.
- 12 In no case shall the court or probation officer release such juvenile if
- 13 it appears that further detention or placement of such juvenile is a
- 14 matter of immediate and urgent necessity for the protection of such
- 15 juvenile or the person or property of another or if it appears that such
- 16 juvenile is likely to flee the jurisdiction of the court.
- 17 Sec. 8. Section 43-255, Revised Statutes Cumulative Supplement,
- 18 2014, is amended to read:
- 19 43-255 Whenever a juvenile is detained or placed <u>in an alternative</u>
- 20 to detention infringing upon the child's liberty interest under section
- 21 43-250 or 43-253, the juvenile shall be released unconditionally within
- 22 forty-eight hours after the detention or placement order or the setting
- 23 of bond, excluding nonjudicial days, unless within such period of time
- 24 (1) a motion has been filed alleging that such juvenile has violated an
- 25 order of the juvenile court, (2) a juvenile court petition has been filed
- 26 pursuant to section 43-274, or (3) a criminal complaint has been filed in
- 27 a court of competent jurisdiction.
- 28 Sec. 9. Section 43-256, Revised Statutes Cumulative Supplement,
- 29 2014, is amended to read:
- 30 43-256 When the court enters an order continuing placement, or
- 31 detention, or an alternative to detention infringing upon the juvenile's

- <u>liberty interest</u> pursuant to section 43-253, upon request of the 1 2 juvenile, or his or her parent, guardian, or attorney, the court shall hold a hearing within forty-eight hours, at which hearing the burden of 3 4 proof shall be upon the state to show probable cause that such juvenile is within the jurisdiction of the court. Strict rules of evidence shall 5 not apply at the probable cause hearing. The juvenile shall be released 6 if probable cause is not shown. At the option of the court, it may hold 7 the adjudication hearing provided in section 43-279 as soon as possible 8 9 instead of the probable cause hearing if held within a reasonable period of time. This section and section 43-255 shall not apply to a juvenile 10 (1) who has escaped from a commitment or (2) who has been taken into 11 custody for his or her own protection as provided in subdivision (2) of 12 13 section 43-248 in which case the juvenile shall be held on order of the court with jurisdiction for a reasonable period of time. 14
- Sec. 10. Section 43-260, Reissue Revised Statutes of Nebraska, is amended to read:
- 43-260 The Office of Probation Administration shall prepare and 17 distribute to probation officers a standardized juvenile detention 18 screening instrument. The types of risk factors to be included as well as 19 the format of this standardized juvenile detention screening instrument 20 shall be determined by the office. The standardized juvenile detention 21 screening instrument shall be used as an assessment tool statewide by 22 probation officers under section 43-260.01 in order to determine if 23 24 detention of the juvenile is necessary and, if so, whether secure or nonsecure detention or an alternative to detention is indicated. 25 Probation officers trained to administer the juvenile detention screening 26 instrument shall act as juvenile intake probation officers. Only duly 27 28 trained probation officers shall be authorized to administer the juvenile detention screening instrument. 29
- Sec. 11. Section 43-260.01, Revised Statutes Cumulative Supplement, 31 2014, is amended to read:

- 1 43-260.01 The need for preadjudication placement, services, or
- 2 supervision and the need for detention of a juvenile and whether
- 3 <u>detention</u> secure or <u>an alternative to detention</u> nonsecure detention is
- 4 indicated shall be subject to subdivision (5) of section 43-251.01 and
- 5 may be determined as follows:
- 6 (1) The standardized juvenile detention screening instrument shall
- 7 be used to evaluate the juvenile;
- 8 (2) If the results indicate that secure detention is not required,
- 9 the juvenile shall be released without restriction or released to an
- 10 alternative to detention nonsecure detention placement or supervision
- 11 options shall be pursued; and
- 12 (3) If the results indicate that secure detention is required,
- 13 detention at the secure level as indicated by the instrument shall be
- 14 pursued.
- 15 Sec. 12. Section 43-272, Revised Statutes Supplement, 2015, is
- 16 amended to read:
- 17 43-272 (1)(a) In counties having a population of less than one
- 18 <u>hundred fifty thousand inhabitants, when</u> When any juvenile shall be
- 19 brought without counsel before a juvenile court, the court shall advise
- 20 such juvenile and his or her parent or guardian of their right to retain
- 21 counsel and shall inquire of such juvenile and his or her parent or
- 22 guardian as to whether they desire to retain counsel. The court shall
- 23 inform such juvenile and his or her parent or guardian of such juvenile's
- 24 right to counsel at county expense if none of them is able to afford
- 25 counsel. If the juvenile or his or her parent or guardian desires to have
- 26 counsel appointed for such juvenile, or the parent or guardian of such
- 27 juvenile cannot be located, and the court ascertains that none of such
- 28 persons are able to afford an attorney, the court shall forthwith appoint
- 29 an attorney to represent such juvenile for all proceedings before the
- 30 juvenile court, except that if an attorney is appointed to represent such
- 31 juvenile and the court later determines that a parent of such juvenile is

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1 able to afford an attorney, the court shall order such parent or juvenile

2 to pay for services of the attorney to be collected in the same manner as

3 provided by section 43-290. If the parent willfully refuses to pay any

4 such sum, the court may commit him or her for contempt, and execution may

issue at the request of the appointed attorney or the county attorney or

6 by the court without a request.

- 7 (b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging 8 9 jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile. The 10 court shall inform such juvenile and his or her parent or quardian of 11 such juvenile's right to counsel at county expense if none of them is 12 able to afford counsel. If the juvenile or his or her parent or guardian 13 14 desires to have counsel appointed for such juvenile, or the parent or guardian of such juvenile cannot be located, and the court ascertains 15 16 that none of such persons are able to afford an attorney, the court shall 17 forthwith appoint an attorney to represent such juvenile for all proceedings before the juvenile court, except that if an attorney is 18 19 appointed to represent such juvenile and the court later determines that a parent of such juvenile is able to afford an attorney, the court shall 20 order such parent or juvenile to pay for services of the attorney to be 21 22 collected in the same manner as provided by section 43-290. If the parent 23 willfully refuses to pay any such sum, the court may commit him or her 24 for contempt, and execution may issue at the request of the appointed 25 attorney or the county attorney or by the court without a request.
- (2) The court, on its own motion or upon application of a party to the proceedings, shall appoint a guardian ad litem for the juvenile: (a)

  If the juvenile has no parent or guardian of his or her person or if the parent or guardian of the juvenile cannot be located or cannot be brought before the court; (b) if the parent or guardian of the juvenile is excused from participation in all or any part of the proceedings; (c) if

- 1 the parent is a juvenile or an incompetent; (d) if the parent is
- 2 indifferent to the interests of the juvenile; or (e) in any proceeding
- 3 pursuant to the provisions of subdivision (3)(a) of section 43-247.
- 4 A guardian ad litem shall have the duty to protect the interests of
- 5 the juvenile for whom he or she has been appointed guardian, and shall be
- 6 deemed a parent of the juvenile as to those proceedings with respect to
- 7 which his or her guardianship extends.
- 8 (3) The court shall appoint an attorney as guardian ad litem. A
- 9 guardian ad litem shall act as his or her own counsel and as counsel for
- 10 the juvenile, unless there are special reasons in a particular case why
- 11 the guardian ad litem or the juvenile or both should have separate
- 12 counsel. In such cases the guardian ad litem shall have the right to
- 13 counsel, except that the guardian ad litem shall be entitled to appointed
- 14 counsel without regard to his or her financial ability to retain counsel.
- 15 Whether such appointed counsel shall be provided at the cost of the
- 16 county shall be determined as provided in subsection (1) of this section.
- 17 (4) By July 1, 2015, the Supreme Court shall provide by court rule
- 18 standards for guardians ad litem for juveniles in juvenile court
- 19 proceedings.
- 20 (5) By July 1, 2017, the Supreme Court shall provide guidelines
- 21 <u>setting forth standards for all attorneys who practice in juvenile court.</u>
- 22 Sec. 13. Section 43-272.01, Revised Statutes Supplement, 2015, is
- 23 amended to read:
- 24 43-272.01 (1) A guardian ad litem as provided for in subsections (2)
- 25 and (3) of section 43-272 shall be appointed when a child is removed from
- 26 his or her surroundings pursuant to subdivision (2) or (3) of section
- 27 43-248, subsection (2) of section 43-250, or section 43-251. <u>If a county</u>
- 28 has a guardian ad litem division created under section 14 of this act,
- 29 the court shall appoint the guardian ad litem division unless a conflict
- 30 of interest exists or the court determines that an appointment outside of
- 31 the guardian ad litem division would be more appropriate to serve the

- 1 <u>child's best interests.</u> If removal has not occurred, a guardian ad litem
- 2 shall be appointed at the commencement of all cases brought under
- 3 subdivision (3)(a) or (7) of section 43-247 and section 28-707.
- 4 (2) In the course of discharging duties as guardian ad litem, the
- 5 person so appointed shall consider, but not be limited to, the criteria
- 6 provided in this subsection. The guardian ad litem:
- 7 (a) Is appointed to stand in lieu of a parent for a protected
- 8 juvenile who is the subject of a juvenile court petition, shall be
- 9 present at all hearings before the court in such matter unless expressly
- 10 excused by the court, and may enter into such stipulations and agreements
- 11 concerning adjudication and disposition deemed by him or her to be in the
- 12 juvenile's best interests;
- 13 (b) Is not appointed to defend the parents or other custodian of the
- 14 protected juvenile but shall defend the legal and social interests of
- 15 such juvenile. Social interests shall be defined generally as the usual
- 16 and reasonable expectations of society for the appropriate parental
- 17 custody and protection and quality of life for juveniles without regard
- 18 to the socioeconomic status of the parents or other custodians of the
- 19 juvenile;
- 20 (c) May at any time after the filing of the petition move the court
- 21 of jurisdiction to provide medical or psychological treatment or
- 22 evaluation as set out in section 43-258. The guardian ad litem shall have
- 23 access to all reports resulting from any examination ordered under
- 24 section 43-258, and such reports shall be used for evaluating the status
- 25 of the protected juvenile;
- 26 (d) Shall make every reasonable effort to become familiar with the
- 27 needs of the protected juvenile which (i) shall include consultation with
- 28 the juvenile in his or her respective placement within two weeks after
- 29 the appointment and once every six months thereafter, unless the court
- 30 approves other methods of consultation as provided in subsection (6) of
- 31 this section, and inquiry of the most current caseworker, foster parent,

- 1 or other custodian and (ii) may include inquiry of others directly
- 2 involved with the juvenile or who may have information or knowledge about
- 3 the circumstances which brought the juvenile court action or related
- 4 cases and the development of the juvenile, including biological parents,
- 5 physicians, psychologists, teachers, and clergy members;
- 6 (e) May present evidence and witnesses and cross-examine witnesses
- 7 at all evidentiary hearings. In any proceeding under this section
- 8 relating to a child of school age, certified copies of school records
- 9 relating to attendance and academic progress of such child are admissible
- 10 in evidence;
- 11 (f) Shall be responsible for making written reports and
- 12 recommendations to the court at every dispositional, review, or
- 13 permanency planning hearing regarding the temporary and permanent
- 14 placement of the protected juvenile, the type and number of contacts with
- 15 the juvenile, the type and number of contacts with other individuals
- 16 described in subdivision (d) of this subsection, and any further relevant
- 17 information on a form prepared by the Supreme Court. As an alternative to
- 18 the written reports and recommendations, the court may provide the
- 19 guardian ad litem with a checklist that shall be completed and presented
- 20 to the court at every dispositional or review hearing. A copy of the
- 21 written reports and recommendations to the court or a copy of the
- 22 checklist presented to the court shall also be submitted to the Foster
- 23 Care Review Office for any juvenile in foster care placement as defined
- 24 in section 43-1301;
- 25 (g) Shall consider such other information as is warranted by the
- 26 nature and circumstances of a particular case; and
- 27 (h) May file a petition in the juvenile court on behalf of the
- 28 juvenile, including a supplemental petition as provided in section
- 29 43-291.
- 30 (3) Nothing in this section shall operate to limit the discretion of
- 31 the juvenile court in protecting the best interests of a juvenile who is

- 1 the subject of a juvenile court petition.
- 2 (4) For purposes of subdivision (2)(d) of this section, the court
- 3 may order the expense of such consultation, if any, to be paid by the
- 4 county in which the juvenile court action is brought or the court may,
- 5 after notice and hearing, assess the cost of such consultation, if any,
- 6 in whole or in part to the parents of the juvenile. The ability of the
- 7 parents to pay and the amount of the payment shall be determined by the
- 8 court by appropriate examination.
- 9 (5) The guardian ad litem may be compensated on a per-case
- 10 appointment system or pursuant to a system of multi-case contracts or may
- 11 <u>be employed by a guardian ad litem division created pursuant to section</u>
- 12 14 of this act. If a county creates a guardian ad litem division,
- 13 guardian ad litem appointments shall be made first from the guardian ad
- 14 <u>litem division unless a conflict exists or the court determines that an</u>
- 15 appointment outside of the guardian ad litem division would be more
- 16 appropriate to serve the child's best interests. Regardless of the method
- 17 of compensation, billing hours and expenses for court-appointed quardian
- 18 ad litem services shall be submitted to the court for approval and shall
- 19 be recorded on a written, itemized billing statement signed by the
- 20 attorney responsible for the case. Billing hours and expenses for
- 21 guardian ad litem services rendered under a contract for such services
- 22 shall be submitted to the entity with whom the guardian ad litem
- 23 contracts in the form and manner prescribed by such entity for approval.
- 24 Case time for guardian ad litem services shall be scrupulously accounted
- 25 for by the attorney responsible for the case. Additionally, in the case
- 26 of a multi-lawyer firm or organization retained for guardian ad litem
- 27 services, the name of the attorney or attorneys assigned to each guardian
- 28 ad litem case shall be recorded.
- 29 (6) The guardian ad litem shall meet in person with the juvenile for
- 30 purposes of the consultation required by subdivision (2)(d) of this
- 31 section unless prohibited or made impracticable by exceptional

- 1 circumstances, including, but not limited to, situations in which an
- 2 unreasonable geographical distance is involved between the location of
- 3 the guardian ad litem and the juvenile. When such exceptional
- 4 circumstances exist, the quardian ad litem shall attempt such
- 5 consultation by other reasonable means, including, but not limited to, by
- 6 telephone or suitable electronic means, if the juvenile is of sufficient
- 7 age and capacity to participate in such means of communication and there
- 8 are no other barriers preventing such means of communication. If
- 9 consultation by telephone or suitable electronic means is not feasible,
- 10 the guardian ad litem shall seek direction from the court as to any other
- 11 acceptable method by which to accomplish consultation required by
- 12 subdivision (2)(d) of this section.
- 13 Sec. 14. (1) A county board may create a county guardian ad litem
- 14 <u>division to carry out section 43-272.01.</u>
- 15 (2) The county board shall appoint a division director for the
- 16 guardian ad litem division. The division director shall be an attorney
- 17 admitted to practice law in Nebraska with at least five years of Nebraska
- 18 juvenile court experience as a guardian ad litem for children, including
- 19 both trial and appellate practice experience, prior to appointment. The
- 20 division director may appoint assistant guardians ad litem and other
- 21 <u>employees as are reasonably necessary to permit him or her to effectively</u>
- 22 and competently fulfill the responsibilities of the division, subject to
- 23 the approval and consent of the county board. All assistant guardians ad
- 24 litem shall be attorneys admitted to practice law in Nebraska and shall
- 25 comply with all requirements of the Supreme Court relating to guardians
- 26 ad litem.
- 27 (3) All assistant guardians ad litem employed by the division shall
- 28 devote their full time to the work of the division and shall not engage
- 29 in the private practice of law so long as each assistant guardian ad
- 30 litem receives the same annual salary as each deputy county attorney of
- 31 comparable ability and experience receives in such counties.

- 1 (4) The director and any assistant guardian ad litem employed by the
- 2 <u>division shall not solicit or accept any fee for representing a child in</u>
- 3 a case in which the director or the assistant guardian ad litem is
- 4 already acting as the child's court-appointed guardian ad litem.
- 5 Sec. 15. Section 43-273, Reissue Revised Statutes of Nebraska, is
- 6 amended to read:
- 7 43-273 Counsel and guardians ad litem appointed outside of the
- 8 guardian ad litem division as provided in section 43-272 shall apply to
- 9 the court before which the proceedings were had for fees for services
- 10 performed. The court upon hearing the application shall fix reasonable
- 11 fees. The county board of the county wherein the proceedings were had
- 12 shall allow the account, bill, or claim presented by any attorney or
- 13 quardian ad litem for services performed under section 43-272 in the
- 14 amount determined by the court. No such account, bill, or claim shall be
- 15 allowed by the county board until the amount thereof shall have been
- 16 determined by the court.
- 17 Sec. 16. (1) In any court proceeding, any waiver of the right to
- 18 <u>counsel by a juvenile shall be made in open court, shall be reco</u>rded, and
- 19 shall be confirmed in a writing signed by the juvenile.
- 20 (2) A court shall not accept a juvenile's waiver of the right to
- 21 counsel unless the waiver satisfies subsection (1) of this section and is
- 22 an affirmative waiver that is made intelligently, voluntarily, and
- 23 understandingly. In determining whether such waiver was made
- 24 <u>intelligently</u>, voluntarily, and understandingly, the court shall
- 25 consider, among other things: (a) The age, intelligence, and education of
- 26 the juvenile, (b) the juvenile's emotional stability, and (c) the
- 27 complexity of the proceedings.
- 28 <u>(3) The court shall ensure that a juvenile represented by an</u>
- 29 attorney consults with his or her attorney before any waiver of counsel.
- 30 (4) No parent, guardian, custodian, or other person may waive the
- 31 juvenile's right to counsel.

LB894 2016

1 (5) A juvenile's right to be represented by counsel may not be

- 2 waived in the following circumstances:
- 3 (a) If the juvenile is under the age of fourteen;
- 4 (b) For a detention hearing;
- 5 (c) For any dispositional hearing where out-of-home placement is
- 6 sought; or
- 7 (d) If there is a motion to transfer the juvenile from juvenile
- 8 court to county court or district court.
- 9 Sec. 17. Section 43-279, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 11 43-279 (1) The adjudication portion of hearings shall be conducted
- 12 before the court without a jury, applying the customary rules of evidence
- in use in trials without a jury. When the petition alleges the juvenile
- 14 to be within the provisions of subdivision (1), (2), (3)(b), or (4) of
- 15 section 43-247 and the juvenile or his or her parent, guardian, or
- 16 custodian appears with or without counsel, the court shall inform the
- 17 parties:
- 18 (a) Of the nature of the proceedings and the possible consequences
- 19 or dispositions pursuant to sections 43-284 to 43-286, 43-289, and 43-290
- 20 that may apply to the juvenile's case following an adjudication of
- 21 jurisdiction;
- 22 (b) Of such juvenile's right to counsel as provided in sections
- 23 43-272 and 43-273;
- 24 (c) Of the privilege against self-incrimination by advising the
- 25 juvenile, parent, guardian, or custodian that the juvenile may remain
- 26 silent concerning the charges against the juvenile and that anything said
- 27 may be used against the juvenile;
- 28 (d) Of the right to confront anyone who testifies against the
- 29 juvenile and to cross-examine any persons who appear against the
- 30 juvenile;
- 31 (e) Of the right of the juvenile to testify and to compel other

- 1 witnesses to attend and testify in his or her own behalf;
- 2 (f) Of the right of the juvenile to a speedy adjudication hearing;
- 3 and
- 4 (g) Of the right to appeal and have a transcript for such purpose.
- 5 After giving such warnings and admonitions, the court may accept an
- 6 in-court admission by the juvenile of all or any part of the allegations
- 7 in the petition if the court has determined from examination of the
- 8 juvenile and those present that such admission is intelligently,
- 9 voluntarily, and understandingly made and with an affirmative waiver of
- 10 rights and that a factual basis for such admission exists. The waiver of
- 11 the right to counsel shall satisfy section 16 of this act. The court may
- 12 base its adjudication provided in subsection (2) of this section on such
- 13 admission.
- 14 (2) If the juvenile denies the petition or stands mute the court
- 15 shall first allow a reasonable time for preparation if needed and then
- 16 consider only the question of whether the juvenile is a person described
- 17 by section 43-247. After hearing the evidence on such question, the court
- 18 shall make a finding and adjudication, to be entered on the records of
- 19 the court, whether or not the juvenile is a person described by
- 20 subdivision (1), (2), (3)(b), or (4) of section 43-247 based upon proof
- 21 beyond a reasonable doubt. If an Indian child is involved, the standard
- 22 of proof shall be in compliance with the Nebraska Indian Child Welfare
- 23 Act, if applicable.
- 24 (3) If the court shall find that the juvenile named in the petition
- 25 is not within the provisions of section 43-247, it shall dismiss the
- 26 case. If the court finds that the juvenile named in the petition is such
- 27 a juvenile, it shall make and enter its findings and adjudication
- 28 accordingly, designating which subdivision or subdivisions of section
- 29 43-247 such juvenile is within; the court shall allow a reasonable time
- 30 for preparation if needed and then proceed to an inquiry into the proper
- 31 disposition to be made of such juvenile.

- 1 Sec. 18. Section 43-3503, Revised Statutes Cumulative Supplement,
- 2 2014, is amended to read:
- 3 43-3503 (1) It is the intent of the Legislature to encourage
- 4 counties to develop a continuum of <u>alternatives to detention</u> <del>nonsecure</del>
- 5 detention services for the purpose of enhancing, developing, and
- 6 expanding the availability of such services to juveniles requiring
- 7 alternatives to detention nonsecure detention.
- 8 (2) A county may enhance, develop, or expand <u>alternatives to</u>
- 9 detention nonsecure detention services as needed with private or public
- 10 providers. Grants from the Commission Grant Program and aid from the
- 11 Community-based Juvenile Services Aid Program under the Juvenile Services
- 12 Act and the federal Juvenile Justice and Delinquency Prevention Act of
- 13 1974 may be used to fund <u>alternatives to detention</u> nonsecure detention
- 14 services. Each county shall routinely review services provided by
- 15 contract providers and modify services as needed.
- 16 Sec. 19. Section 43-3504, Reissue Revised Statutes of Nebraska, is
- 17 amended to read:
- 18 43-3504 (1) Each county shall develop a county juvenile services
- 19 plan by January 1, 2003. Two or more counties may establish a multicounty
- 20 juvenile services plan. Such plan should include input from individuals
- 21 comprising a local juvenile justice advisory committee as provided for in
- 22 subdivision (1) of section 43-3505 or a similar committee or group of
- 23 individuals. The plan shall be submitted to the Nebraska Commission on
- 24 Law Enforcement and Criminal Justice and shall include:
- 25 (a) Identification of the risk factors for delinquency that exist in
- 26 the county or counties and service needs;
- 27 (b) Identification of juvenile services available within the county
- 28 or counties, including, but not limited to, programs for assessment and
- 29 evaluation, the prevention of delinquent behavior, diversion, detention,
- 30 shelter care, intensive juvenile probation services, restitution, family
- 31 support services, and community centers for the care and treatment of

- juveniles in need of services;
- 2 (c) Identification of juvenile services within close proximity of
- 3 the county or counties that may be utilized if community-based programs
- 4 are not available within the county or counties;
- 5 (d) Identification of the programs, services, facilities, and
- 6 providers facilities the county primarily uses for juvenile secure
- 7 detention and for nonsecure detention or alternatives to detention,
- 8 including the costs associated with the use of such programs, services,
- 9 facilities, and providers facilities; and
- 10 (e) A coordination plan and an enhancement, development, and
- 11 expansion plan of community services within the county, counties, or
- 12 region to help prevent delinquency by providing intervention services
- 13 when behavior that leads to delinquency is first exhibited. Examples of
- 14 intervention services include, but are not limited to, alternative
- schools, school truancy programs, volunteer programs, family preservation
- 16 and counseling, drug and alcohol counseling, diversion programs, and
- 17 Parents Anonymous.
- 18 (2) Following or in conjunction with the development of a county
- 19 juvenile services plan, each county may develop regional service plans
- 20 and establish regional juvenile services boards when appropriate. The
- 21 regional service plan shall be submitted to the Nebraska Commission on
- 22 Law Enforcement and Criminal Justice.
- 23 (3) Plans developed under this section shall be updated no less than
- 24 every five years after the date the plan is submitted to the commission.
- 25 Sec. 20. Section 83-4,125, Reissue Revised Statutes of Nebraska, is
- 26 amended to read:
- 27 83-4,125 For purposes of sections 83-4,124 to 83-4,134 <u>and section</u>
- 29 (1) Criminal detention facility means any institution operated by a
- 30 political subdivision or a combination of political subdivisions for the
- 31 careful keeping or rehabilitative needs of adult or juvenile criminal

- 1 offenders or those persons being detained while awaiting disposition of
- 2 charges against them. Criminal detention facility does not include any
- 3 institution operated by the Department of Correctional Services. Criminal
- 4 detention facilities shall be classified as follows:
- 5 (a) Type I Facilities means criminal detention facilities used for
- 6 the detention of persons for not more than twenty-four hours, excluding
- 7 nonjudicial days;
- 8 (b) Type II Facilities means criminal detention facilities used for
- 9 the detention of persons for not more than ninety-six hours, excluding
- 10 nonjudicial days; and
- 11 (c) Type III Facilities means criminal detention facilities used for
- 12 the detention of persons beyond ninety-six hours;
- 13 (2) Juvenile detention facility means an institution operated by a
- 14 political subdivision or political subdivisions for the secure detention
- 15 and treatment of persons younger than eighteen years of age, including
- 16 persons under the jurisdiction of a juvenile court, who are serving a
- 17 sentence pursuant to a conviction in a county or district court or who
- 18 are detained while waiting disposition of charges against them. Juvenile
- 19 detention facility does not include any institution operated by the
- 20 department; and
- 21 (3) Juvenile facility means a residential child-caring agency as
- 22 defined in section 71-1926, a juvenile detention facility or staff secure
- 23 juvenile facility as defined in section 83-4,125, a facility operated by
- 24 the Department of Correctional Services that houses youth under the age
- of majority, or a youth rehabilitation and treatment center;
- 26 (4) Room confinement means the involuntary restriction of a juvenile
- 27 <u>to a cell, room, or other area, alone, including a juvenile's</u> own room,
- 28 except during normal sleeping hours; and
- 29  $(\underline{5} \ 3)$  Staff secure juvenile facility means a juvenile residential
- 30 facility operated by a political subdivision (a) which does not include
- 31 construction designed to physically restrict the movements and activities

- 1 of juveniles who are in custody in the facility, (b) in which physical
- 2 restriction of movement or activity of juveniles is provided solely
- 3 through staff, (c) which may establish reasonable rules restricting
- 4 ingress to and egress from the facility, and (d) in which the movements
- 5 and activities of individual juvenile residents may, for treatment
- 6 purposes, be restricted or subject to control through the use of
- 7 intensive staff supervision. Staff secure juvenile facility does not
- 8 include any institution operated by the department.
- 9 Sec. 21. Section 83-4,126, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 11 83-4,126 (1) Except as provided in subsection (2) of this section,
- 12 the Jail Standards Board shall have the authority and responsibility:
- 13 (a) To develop minimum standards for the construction, maintenance,
- 14 and operation of criminal detention facilities;
- 15 (b) To perform other duties as may be necessary to carry out the
- 16 policy of the state regarding criminal detention facilities, juvenile
- 17 detention facilities, and staff secure juvenile facilities as stated in
- 18 sections 83-4,124 to 83-4,134 and section 24 of this act; and
- 19 (c) Consistent with the purposes and objectives of the Juvenile
- 20 Services Act, to develop standards for juvenile detention facilities and
- 21 staff secure juvenile facilities, including, but not limited to,
- 22 standards for physical facilities, care, programs, and disciplinary
- 23 procedures, and to develop guidelines pertaining to the operation of such
- 24 facilities.
- 25 (2) The Jail Standards Board shall not have authority over or
- 26 responsibility for correctional facilities that are accredited by a
- 27 nationally recognized correctional association. A correctional facility
- 28 that is accredited by a nationally recognized correctional association
- 29 shall show proof of accreditation annually to the Jail Standards Board.
- 30 For purposes of this subsection, nationally recognized correctional
- 31 association includes, but is not limited to, the American Correctional

- 1 Association or its successor.
- 2 Sec. 22. Section 83-4,132, Reissue Revised Statutes of Nebraska, is
- 3 amended to read:
- 4 83-4,132 If an inspection under sections 83-4,124 to 83-4,134 and
- 5 section 24 of this act discloses that the criminal detention facility,
- 6 juvenile detention facility, or staff secure juvenile facility does not
- 7 meet the minimum standards established by the Jail Standards Board, the
- 8 board shall send notice, together with the inspection report, to the
- 9 governing body responsible for the facility. The appropriate governing
- 10 body shall promptly meet to consider the inspection report, and the
- 11 inspection personnel shall appear before the governing body to advise and
- 12 consult concerning appropriate corrective action. The governing body
- 13 shall then initiate appropriate corrective action within six months after
- 14 the receipt of such inspection report or may voluntarily close the
- 15 facility or the objectionable portion thereof.
- Sec. 23. Section 83-4,134, Reissue Revised Statutes of Nebraska, is
- 17 amended to read:
- 18 83-4,134 Sections 83-4,124 to 83-4,134 and section 24 of this act
- 19 shall be implemented upon completion of the development of minimum
- 20 standards by the Jail Standards Board. Thereafter, inspections shall
- 21 begin, but no criminal detention facility, juvenile detention facility,
- 22 or staff secure juvenile facility shall be closed within one year of the
- 23 date of first filing of the minimum standards in the office of the
- 24 Secretary of State. After one year from the date of first filing of the
- 25 minimum standards, a facility may be closed for any violation of the
- 26 minimum standards. Those standards relating to the construction of the
- 27 facility itself and its plumbing, heating, and wiring systems shall not
- 28 be enforced so as to require the closing of any facility for a period of
- 29 two years from the date of the first filing of the minimum standards
- 30 unless such violations are of immediate danger to the safety of the
- 31 persons confined in the facility or facility personnel, in which case

- 1 such period shall be one year.
- 2 Sec. 24. (1) It is the intent of the Legislature to establish a
- 3 system of investigation and performance review in order to provide
- 4 increased accountability and oversight regarding the use of room
- 5 confinement for juveniles in a juvenile facility.
- 6 (2) The following shall apply regarding placement in room
- 7 confinement of a juvenile in a juvenile facility:
- 8 <u>(a) Room confinement of a juvenile for longer than one hour shall be</u>
- 9 documented and approved in writing by a supervisor in the juvenile
- 10 facility. Documentation of the room confinement shall include the date of
- 11 the occurrence; the race, ethnicity, age, and gender of the juvenile; the
- 12 <u>reason for placement of the juvenile in room confinement; an explanation</u>
- 13 of why less restrictive means were unsuccessful; the ultimate duration of
- 14 the placement in room confinement; facility staffing levels at the time
- 15 of confinement; and any incidents of self-harm or suicide committed by
- 16 the juvenile while he or she was isolated;
- 17 (b) If any physical or mental health clinical evaluation was
- 18 performed during the time the juvenile was in room confinement for longer
- 19 than one hour, the results of such evaluation shall be considered in any
- 20 <u>decision to place a juvenile in room confinement or to continue room</u>
- 21 confinement;
- 22 (c) The juvenile facility shall submit a report quarterly to the
- 23 Legislature on the number of juveniles placed in room confinement; the
- 24 length of time each juvenile was in room confinement; the race,
- 25 ethnicity, age, and gender of each juvenile placed in room confinement;
- 26 <u>facility staffing levels at the time of confinement; and the reason each</u>
- 27 juvenile was placed in room confinement. The report shall specifically
- 28 address each instance of room confinement of a juvenile for more than
- 29 four hours, including all reasons why attempts to return the juvenile to
- 30 the general population of the juvenile facility were unsuccessful. The
- 31 report shall also detail all corrective measures taken in response to

LB894 2016

- 1 noncompliance with this section. The report shall be delivered
- 2 <u>electronically to the Legislature. The initial quarterly report shall be</u>
- 3 submitted within two weeks after the quarter ending on September 30,
- 4 2016. Subsequent reports shall be submitted for the ensuing quarters
- 5 within two weeks after the end of each quarter; and
- 6 (d) The Inspector General of Nebraska Child Welfare shall review all
- 7 data collected pursuant to this section in order to assess the use of
- 8 room confinement for juveniles in each juvenile facility and prepare an
- 9 annual report of his or her findings, including, but not limited to,
- 10 identifying changes in policy and practice which may lead to decreased
- 11 use of such confinement as well as model evidence-based criteria to be
- 12 used to determine when a juvenile should be placed in room confinement.
- 13 The report shall be delivered electronically to the Legislature on an
- 14 annual basis.
- 15 Sec. 25. Original sections 43-248.01, 43-260, 43-273, 43-279,
- 16 43-3504, 83-4,125, 83-4,126, 83-4,132, and 83-4,134, Reissue Revised
- 17 Statutes of Nebraska, sections 43-248, 43-253, 43-255, 43-256, 43-260.01,
- 18 and 43-3503, Revised Statutes Cumulative Supplement, 2014, and sections
- 19 43-245, 43-247, 43-250, 43-251.01, 43-272, and 43-272.01, Revised
- 20 Statutes Supplement, 2015, are repealed.